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Annual Report on the Regional Observer Programme

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**WCPFC-TCC22-2026-RP02**

**1 July 2026**

**Submitted by the Secretariat**

## Purpose

1. This paper contains the annual report on the WCPFC Regional Observer Programme (ROP) for the period 2012–2026.
2. This report was produced earlier than prior years to respond to a request by the Commission at WCPFC22. As a result, some ROP data for 2025 and 2026 was either not available or incomplete. Where data for 2025 is available, this is reflected in relevant sections of the report. Complete ROP data for 2025 will be reported in 2027 at TCC23.

## Key messages

- a. Data collected by observers operating under the WCPFC ROP continues to support the Commission's science, management, and compliance requirements. As of 19 May 2026, ROP data for 2025 had been entered for 518 purse seine trips and 151 longline trips, noting that observer data for recent trips in 2025 and 2026 are not yet complete. From 2012–2025, ROP observers collected data from 23,208 regional observer trips and 858,548 observer sea days.
- b. ROP data remains a core source of independently collected information for monitoring CCM's implementation of obligations. Observer trip monitoring summaries continue to identify issues associated with observer rights, WCPFC CMMs, logsheet reporting and Species of Special Interest (SSI). These data provide information that is not consistently available from other sources and continues to support compliance monitoring and compliance case file processes.
- c. ROP data fields and reporting standards need continued review to support effective monitoring and verification. The 2016 minimum standard data fields were updated in 2026 to reflect recent CMM changes, but experience continues to show that some CMM obligations are not yet supported by sufficient observer data fields and collection standards. The ROP-IWG work on potential infringements, SSI, transshipment monitoring, and non-catch transfers remains important.
- d. Commission decisions are needed to support the transition to revised processes for observer-reported potential infringements. Transfers of ROP data on potential infringements from SPC were halted in 2025 pending Commission decisions, meaning that some 2024 data and all available 2025 and 2026 data are not yet reflected in the Compliance Case File System (CCFS). **The Secretariat requires a decision on how to manage existing 2024 - 2026 potential case files, along with those that will be reported before the transition is finalised.**
- e. Observer welfare and safety remain critical to the effective operation of the ROP. Observer reports continue to reflect instances of obstruction, intimidation, interference, and inadequate accommodation standards. ROP audits confirm that accredited national observer programmes have introduced independent two-way communication devices to support improved observer welfare. CCMs are reminded to ensure these devices, where carried, are activated and maintained.
- f. ROP data continues to support monitoring of interactions with SSI and non-target species, but careful interpretation is needed. This report includes available 2024 and 2025 observer information on cetaceans, seabirds, sea turtles, sharks, and mobulid rays, supporting implementation of CMMs intended to minimise fishing impacts and improve safe handling and release outcomes. However, observer reporting of "interactions" captures a wide range of events, including sightings or interactions that do not result in capture or mortality.
- g. Cross-endorsement arrangements remain important for vessels operating across the WCPFC/IATTC boundary. Demand for cross-endorsed observers has increased, particularly from the United States

purse seine fleet, but availability remains constrained by observer deployment patterns and funding for additional training. Sub-regional training could help build capacity more efficiently where resources allow.

- h. The Secretariat's support role remains central to implementation of the ROP. The Secretariat continues to support national observer programme audits, training, observer safety, data-related enquiries, cross-endorsement arrangements, and the ROP-IWG.
- i. Future development of the ROP should be aligned with electronic reporting, electronic monitoring, and evolving CMM requirements. As ER and EM systems develop, some data fields may be generated from other reliable sources, while observer data can be focused on supporting information that requires independent at-sea observation. This will be important for reducing unnecessary duplication, improving data quality, and strengthening the Commission's ability to monitor implementation of CMMs.

## Introduction

- 3. Article 28 of the WCPFC Convention established the ROP "to collect verified catch data, other scientific data and additional information related to the fishery from the Convention Area and to monitor the implementation of the conservation and management measures adopted by the Commission." Paragraph 2 of Article 28 states that: "The observer programme shall be coordinated by the Secretariat of the Commission and shall be organised in a flexible manner which takes into account the nature of the fishery and other relevant factors."
- 4. Paragraph 13 [CMM 2018-05](#) (Conservation and Management Measure for the ROP) sets out the "Role of the Secretariat" and lists several activities that the Secretariat is required to conduct.
- 5. Following a Commission decision at WCPFC15, the Secretariat maintains an electronic version of the [WCPFC booklet](#) of current Conservation and Management Measures on the WCPFC website. General information on the WCPFC ROP is available at this [link](#).

## Background

- 6. As of 19 May 2026, ROP data for 518 purse seine trips and 151 longline trips for 2025 had been entered, covering the period 2012 - 2025.
- 7. From 1 January 2023, COVID-19 related suspensions of observer coverage for purse seine, longline and carrier vessels were progressively lifted. During 2022 to 2024, Pacific Island national and sub-regional observer programmes began rebuilding after the loss of trained observers during the COVID-19 period due to employment instability. National observer programmes continued placing observers on national and bilaterally licensed vessels, while the Parties to the Nauru Agreement Observer Programme (FAOB) provided observer coverage for vessels fishing under the US Treaty and Federated States of Micronesia Arrangement (FSMA).
- 8. During 2023 and 2024, the Secretariat assisted with training and advice to support rebuilding of CCM national observer programmes. Ongoing assistance is provided to national and sub-regional observer programmes on matters regarding provider and observer roles including CMM requirements and data collection issues. ROP observer data continue to be used in the online Compliance Case File System (CCFS). The Secretariat also continues to support the Regional Observer Programme Intersessional Working Group (ROP-IWG) to meet Commission taskings to develop or review existing policies and procedures, and data collection needs.
- 9. In 2025-2026, the Secretariat (which includes the ROP Training and Audit Consultant) attended various in-person and virtual meetings including observer-specific meetings such as PNA Observer meetings. The ROP Training and Audit Consultant represented the Secretariat at several key observer-related meetings and events including:

- a. the annual Regional Observer Coordinators Workshop in the Cook Islands (2025) and Vanuatu (2026).
- b. observer training sessions in the Philippines, Marshall Islands, and Solomon Islands.
- c. ongoing support to the cross endorsement (CE) of observers as part of WCPFC's cooperation with IATTC.

### Observer data and coverage

10. In 2025, the preliminary data on ROP coverage in the purse seine fishery reflected 518 observer purse seine trips (Table 1).
11. Data is preliminary because for transshipments on the high seas, transshipment ROP observer providers are required to submit observer reports to the Secretariat within 90 days of the observer's disembarkation from the vessel. The timeframe for the receipt and entry of this data depends on when an observer can disembark and return for debriefing. After this, the final report will be submitted to SPC. There may be incomplete or inaccurate data provided to SPC that requires review with the relevant ROP prior to data entry.
12. In 2024, following the disestablishment of the Transshipment Intersessional Working Group, the Commission tasked the (ROP-IWG) with reviewing the transshipment observer data fields, including the potential need to develop carrier vessel data fields. The ROP-IWG was also to continue its review of CMM's that impact the ROP data fields and processes to ensure data collection remains aligned with CMM obligations.
13. The 2016 ROP [minimum standard data fields](#) (MSDF) for purse seine and longline fisheries were updated by the Commission in 2025, with effect in 2026. As was noted in 2021 in the [13th Annual Report on the ROP](#), experience with existing ROP data collection has identified some CMMs' mandatory requirements do not have sufficient observer data fields and collection standards to support monitoring and verification of compliance.
14. An overview of observer coverage for purse seine and longline vessels provides an overview for the period between 2012 to 2025 (Table 1). The raw, unraised data from these trips is used to populate all tables in this report, including Annex A, noting that in the 13-year period between 2012 and 2025, there were 17040 ROP purse seine trips and 6168 ROP longline trips; these trips were for a total of 23208 regional observer trips, and 858548 observer sea days, when ROP observers collected data and information. Observer-collected information and data significantly assists science, management, and compliance in the sustainability of the WCPO tuna fishery.

**Table 1:** Overview of observer coverage in the Regional Observer Programme for purse seine and longline fisheries between 2012 and 2025.

Year	Purse seine					Longline					Total	
	Trips	Observer sea days	Sets observed	Fishing days	Average days/trip	Trips	Observer sea days	Hooks observed	Fishing days	Average days/trip	Trips	Observer sea days
2012	1 267	39 692	31 617	32 655	31.5	350	12 300	15 059 587	7 728	35.0	1 617	51 992
2013	1 511	50 277	38 295	41 006	33.5	376	14 363	18 648 707	9 503	38.0	1 887	64 640
2014	1 626	53 818	39 106	42 343	33.0	369	14 318	16 424 998	8 199	39.0	1 995	68 136
2015	1 629	52 214	37 065	39 414	32.0	465	17 619	18 199 169	9 774	38.0	2 094	69 833
2016	1 591	52 350	34 532	41 047	33.0	465	17 902	19 301 526	10 043	38.5	2 056	70 252
2017	1 522	53 829	36 865	43 213	35.5	527	25 308	30 925 381	14 229	48.0	2 049	79 137
2018	1 856	59 650	42 526	46 616	32.0	582	29 491	36 783 663	17 212	50.5	2 438	89 141
2019	1 872	57 726	43 674	44 373	31.0	608	30 104	38 901 400	17 526	49.5	2 480	87 830
2020	726	27 500	15 956	21 035	38.0	403	23 821	31 222 633	13 363	59.0	1 129	51 321
2021	132	8 315	3 826	6 393	63.0	420	21 063	26 305 286	11 481	50.0	552	29 378
2022	185	8 071	4 195	6 172	43.5	471	23 326	29 434 800	12 785	49.5	656	31 397
2023	1 257	41 738	30 372	34 003	33.0	525	26 036	37 103 734	15 377	49.5	1 782	67 774
2024	1 348	41 263	34 075	32 312	30.5	456	27 508	34 617 197	15 026	60.5	1 804	68 771
2025	518	20 532	11 944	16 011	39.5	151	8 414	10 442 416	4 760	55.5	669	28 946
Total	17 040	566 975	404 048	446 593	33.5	6 168	291 573	363 370 497	167 006	47.5	23 208	858 548

15. The average observer trip time on longliners from 2012 to 2016 was 35 - 40 days. This time increased to 48 - 51 days per trip from 2016, after observers overcame their initial reluctance to work on the large freezer longline vessels that typically stay at sea longer than other longline vessels. During the early COVID-19 period, when ports and country borders started to close, some observers found themselves stranded on vessels, unable to be offloaded in ports that would allow for their return travel back to their homes. This caused an increase to 59 days at sea for 2020 with a decrease back to 49 days in 2021 as travel restrictions eased and observers were able to be repatriated.
16. Table 2 shows ROP observer placements in the Western and Central Ocean and the Eastern Pacific Ocean since 2012, noting that there were no cross-endorsed (CE) placements in 2021 and 2022 during the pandemic. Additional information is available in [SC21-ST-IP-05\\_Rev02](#), an SPC report on the Status of ROP Data Management.

**Table 2:** Number of ROP trips with fishing activities in the Western and Central Pacific Ocean and Eastern Pacific Ocean by flag and ROP provider each year between 2012 and 2025.

Flag CCM	ROP provider	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	Total
Ecuador	KI	1	9	3												13
El Salvador	KI		4	3	3		1									11
EU-Spain	VU									1						1
EU-Spain	CK													1		1
USA	FFA	1		3	7	12	14	14	21	8						80
USA	PNA												29	36	21	86
Total		2	13	9	10	12	14	15	21	8			29	37	21	192

#### Authorized observer providers and update on ROP audits

17. A list of [national observer programmes authorised to participate in the ROP](#), and relevant contact details of their [National Observer Coordinator](#), are available on the WCPFC website. National Observer programmes are reminded of the requirement to keep the Secretariat informed of any changes to contact details for coordinators ([CMM 2018-05 paragraph 14](#)). CCM Party Administrators can update their national observer coordinator and contact details on the website at any time. This information is important to be updated regularly for use during observer safety responses and for use by observers, vessels, fishing companies, flag CCMs, and other members.
18. The Secretariat continues to audit national observer programmes against the required ROP minimum standards for participation in the WCPFC ROP on a rolling schedule. In general, audits are conducted in person but can also be undertaken electronically, especially in the case of renewing authorisations. Arrangements for scheduling of audits should be coordinated with the Secretariat's ROP Audit and Training Consultant.
19. CCMs with ROP-authorized national observer programmes can check the website for [information on their valid audit period](#). Eight audits of national observer programmes were completed in 2025 and the first half of 2026: Australia, Fiji, Kiribati, Nauru, Solomon Islands, Tuvalu, United States, and FFA. Scheduled audits for 2026 include an interim audit process and full audit for Samoa in June, who has requested authorisation for its national observer programme to participate in the WCPFC ROP.

### Intersessional Working Group on the ROP

20. The Commission tasked the [ROP-IWG](#) at WCPFC22, with additional work on ROP data fields and other areas related to observer roles and conditions (refer to the 2026 [ROP-IWG workplan](#)). Information from all ROP-IWG meetings including updates provided to SC21, TCC21, and WCPFC22 are available through the [WCPFC meeting webpages](#).
21. In 2025, WCPFC22 agreed to the removal of ROP minimum standard data fields (MSDF) that were redundant or where other reliable sources of the same data were available (refer to [WCPFC22 Summary Report](#) paragraph 288 and Attachment 4). Focuses for ROP-IWG meetings in 2026, are:
  - a. improving the process for flag CCMs and WCPFC to receive notification of alleged infringements identified in observer reports;
  - b. reviewing the scope of ROP MSDF to improve the identification of potential infringements of CMM obligations as distinct from scientific data, such as those for “Species of Special Interest” and to ensure MSDF remain up-to-date with amendments to CMMs;
  - c. consider data fields for non-catch related transfers between vessels.
22. Data transfers of alleged infringements from SPC’s database to the CCFS were halted in 2025 pending Commission decisions. Consequently, data from part of 2024, all of 2025, and 2026 to date is excluded from the CCFS and official figures. The Secretariat requires a decision on how to manage existing 2024 - 2026 potential case files, along with those that will be reported before the transition is finalised.

### Observer trip monitoring

23. The ROP MSDF include the “Observer Trip Monitoring Summary”, which is commonly referred to as the GEN-3 form. The ROP data on that form are available to the Commission when an observer puts a “tick” (an answer in the affirmative) against the relevant trip monitoring summary codes. Observers will then include the reasons for circling “Yes” for a code in their report (see Table 3 for a list of the codes). It should be noted that this sample form used by Pacific Island countries includes codes for national observer programmes that are not part of the ROP MSDF. Other CCMs use their own systems for monitoring trips and reporting based on Commission MSDF.

**Table 3:** Observer Trip Monitoring Summary Codes and the corresponding number of reports for each code for purse seine (PS) and longline (LL) fisheries as at April 2025.

Code	Observer rights/social behaviour	PS	LL
RS-A	Did the operator or any crew assault, obstruct, resist, delay, refuse boarding to intimidate or interfere with observers in the performance of their duties	1	2
RS-B	Request that an event not be reported by the observer	4	3
RS-D	Did the operator fail to provide the observer, while on board the vessel, at no expense to the observer or the observer's government, with food, accommodation, and medical facilities of a reasonable standard equivalent to those normally available to officers of the vessel	3	0
Code	National regulations	PS	LL
NR-A	Fish in areas where it is not permitted to fish	1	1
NR-C	Use a fishing method other than the method the vessel was designed or licensed	22	1
NR-D	Not display or present a valid (and current) licence document onboard	1	6
NR-E	Transfer or tranship fish from or to another vessel	8	38
NR-F	Was involved in bunkering activities	312	9
NR-G	Fail to stow fishing gear when entering areas where they were not authorized to fish	12	0
Code	WCPFC CMMs	PS	LL
WC-A	Fail to comply with any Commission Conservation and Management Measures	49	1
WC-B	High-grade the catch	9	6
Code	Log sheet recording position & catch	PS	LL
LC-A	Inaccurately record retained 'Target Species' in the vessel logs	97	29
LC-B	Inaccurately record 'Target Species' discards	150	41
LC-C	Record species inaccurately	139	2
LC-D	Inaccurately record retained bycatch species, and discards	129	54
LC-E	Inaccurately record retained bycatch species	53	14
LC-F	Inaccurately record discarded bycatch species	57	10
LP-A	Inaccurately record vessel position on vessel log sheets for sets, hauling and catch	1	1
LP-B	Fail to report vessel positions to countries, where required when entering and leaving an EEZ (crossing to or from an EEZ into or out of the High Seas)	2	4

*Continued on next page*



**Table 3:** Observer Trip Monitoring Summary Codes and the corresponding number of reports for each code for purse seine (PS) and longline (LL) fisheries (Continued).

Code	Species of special interest	PS	LL
SI-A	Land on deck Species of Special Interest (SSIs)	351	13
SI-B	Interact with non-target species	114	39
Code	Pollution	PS	LL
PN-A	Dispose of any metals, plastics, chemicals, or old fishing gear	44	17
PN-B	Discharge any oil	5	3
PN-C	Lose any fishing gear	0	2
PN-D	Abandon any fishing gear	5	2
PN-E	Fail to report any abandoned gear	2	0
Code	Safety at sea	PS	LL
SS-A	Fail to monitor international safety frequencies	1	0
SS-B	Carry out-of-date safety equipment	9	3

24. For 2025, the data continues to reflect a high prevalence of inaccurate recording of species identification, discards, and bycatch. This indicates an ongoing need for the training of fishers. Marine pollution, especially of plastic or other persistent items remains high, as were issues with expired safety equipment. Statistical modelling of longline trips indicates a far higher prevalence of almost all infringements, clearly illustrating the need for increased longline observer coverage.

### Observer welfare and safety

25. The welfare and safety of observers is critical, so it is concerning that observers report trips where obstruction, intimidation, interference, and inadequate accommodation are reported. [CMM 2018-05](#) requires CCMs to ensure their vessel operators comply with observer safety guidelines specified in the CMM. The Observer Trip Monitoring Summary is an opportunity for observers to record when the discharge of their duties has been obstructed (under codes RS-A, RS-B, and RS-D). This provides advance notification of alleged infringements to flag CCMs which are subsequently included in the CCFS as Observer Obstruction Alleged Infringements (OAI). Tables 4, 5, and 6 summarise the outcomes of flag CCM investigations of alleged observer obstruction incidents notified in ROP observer data for the period 1 January 2015 to 2025.
26. CMM 2017-03 on the Protection of observers in the WCPFC Regional Observer Programme sets out the requirements of observer providers, flag CCMs, and vessel captains in situations where observers are threatened, assaulted, injured, missing or presumed fallen overboard, or have suffered from a serious illness or injury that threatens the observer's health or safety, or if an observer has been assaulted, intimidated, threatened, or harassed such that their health or safety including death.
27. Seven (7) observer-safety related incidents have been reported to the Secretariat since 2017: three (3) incidents in 2017, two (2) in 2020, one (1) in 2023, and one (1) in 2025. A summary of reported incidents and the flag CCM investigation response is provided in Table 7.

28. ROP audits confirm independent two-way communication devices and safety protocols are well-supported across all ROP programmes. CCMs must ensure these devices are activated and properly maintained for use in an emergency.
29. CMM 2017-03 is subject to review by 2019 and periodically thereafter, with CCMs able to propose amendments at any time. No amendments have been proposed to date.

**Table 4:** Information from the Observer Trip Monitoring Summary Codes under RS-A for the period from 1 January 2015 to 2025: "Did the operator or any crew member assault, obstruct, resist, delay, refuse boarding to, intimidate, or interfere with, observer in the performance of their duties".

Year	New case	In progress	Completed – Infraction status				Total
			No infraction	Warning	Sanction	Total	
2015		11	31	4	2	37	48
2016		12	12	1		13	25
2017	2	6	8	3		11	19
2018		17	14	1		15	32
2019		20	6			6	26
2020		6	5			5	11
2021		2					2
2022	1	4					5
2023		5					5
2024							
2025							
Total	3	83	76	9	2	87	173

**Table 5:** Information from the Observer Trip Monitoring Summary Codes under RS-B for the period from 1 January 2015 to 2025: “Request that an event not be reported by the observer”.

Year	New case	In progress	Completed – Infraction status				Total
			No infraction	Warning	Sanction	Total	
2015		15	24	4	2	30	45
2016		10	4			4	14
2017		5	3	2		5	10
2018	1	9	9	1	1	11	21
2019	3	13	3			3	19
2020	1	7	2			2	10
2021		2					2
2022		2					2
2023	2	2					4
2024							
2025							
Total	7	65	45	7	3	55	127

**Table 6:** Information from the Observer Trip Monitoring Summary Codes under RS-D for the period from 1 January 2015 to 2025: “Did the operator fail to provide the observer, while on board the vessel, at no expense to the observer or the observer’s government, with food, accommodation and medical facilities of a reasonable standard equivalent to those normally available and medical facilities of a reasonable standard equivalent to those normally available to an officer on board the vessel”.

Year	New case	In progress	Completed – Infraction status				Total
			No infraction	Warning	Sanction	Total	
2015		6	18	3	9	30	36
2016		2	9	1		10	12
2017		2	2			2	4
2018		7	11	1		12	19
2019		15	2	2	1	5	20
2020		4	1			1	5
2021		2					2
2022		1					1
2023	1	2					3
2024							
2025							
Total	1	41	43	7	10	60	102

**Table 7:** Summary of outcome of flag CCM investigations of alleged infringements related to observer safety and welfare under CMM 2016-03/2017-03.

Year	In progress	Completed – Infraction Status			Total
		No infraction	Sanction	Total	
2017		3		3	3
2020	1	1		1	2
2023		1		1	1
2024		1		1	1
Total	1	6	0	6	7

### Data and monitoring through the ROP of the Commission’s CMMs intended to minimise impacts of fishing on Species of Special Interest including non-target species

30. The Commission has adopted CMMs specifying mitigation methods intended to minimize the impact of fishing on SSI, including non-target species. Supporting guidelines on handling best practice for certain non-target species have also been adopted to assist in reducing catch and enhancing the potential survival of these species when caught (refer to supplementary information on CMMs at [this](#)) link.
31. Several CMMs task the Secretariat to provide reports of observer data of the interactions and catches of SSI such as seabirds, cetaceans, sea turtles, whale sharks, silky and oceanic whitetip sharks, and mobulid rays (see Annex A). Annex A of this paper shows trends in CCFS cases related to cetaceans, whale sharks, and sharks.
32. It should be noted that all references to “interactions”, particularly in Annexes to this report, relate to a wider range of event types captured in support of scientific purposes and do not necessarily mean an animal has been caught. Examples of interactions that do not result in capture are dolphins riding bow waves, dolphins feeding outside nets on escaping fish, crew feeding cetaceans, or SSI entering a net and escaping without being landed. This is the reason for the ROP-IWG review of the scope of ROP MSDF to improve the identification of alleged infringements referred to above in the section “Intersessional Working Group on the ROP” as these types of “interactions” cannot easily be distinguished from reporting of interactions that would be considered as alleged infringements.

### Support from the Secretariat to National and Regional Observer Programmes

33. As part of the Western Pacific-East Asia Improved Tuna Monitoring (WPEA-ITM) project, the Philippines commenced training of national observers in 2009. Training sessions have been held regularly every year, and approximately 740 observers and 28 debriefers have been trained to WCPFC standards. The Secretariat has continually assisted the Philippines observer training programme as part of the WPEA project, and attended the Philippines observer training held in Navotas, Philippines in May 2025 and May 2026. Philippines observers collect data and information using SPC forms and formats, and are employed domestically and in the High Seas Pocket No. 1 Special Management Area (HSP1-SMA).
34. Many of the national observer programmes currently participating in the WCPFC ROP are well-organised and supported by their national governments. Throughout 2025, the Secretariat continued to support CCMs’ ROP Programmes in maintaining agreed levels of coverage to ensure compliance with the Commission’s operating standards, working closely with those CCMs who were facing challenges to provide ongoing assistance and identify practical solutions.

35. Upon request, the Secretariat provides guidance on key areas such as observer safety, training, and day-to-day programme operations, and clarifies observer roles in monitoring CMMs and Commission requirements.

#### Cross-Endorsement of ROP Observers to collect data on behalf of other tuna RFMOs

36. The IATTC/WCPFC Cross-Endorsement (CE) arrangement was established to allow WCPFC ROP observers to continue their duties on vessels that may operate in both the Western and Central Pacific Ocean (WCPO) and the Eastern Pacific (EPO) on a single trip. The most recent training sessions were held during 2023, in Tuvalu, Fiji, and Kiribati. This training increased the numbers of CE observers to pre-pandemic levels, when several observers from Pacific Island countries who had IATTC/WCPFC cross-endorsement qualifications left observer programmes for other employment. Since the reinstatement of 100% observer coverage, demand for CE observers has increased, particularly from the United States purse seine fleet.
37. Although there are approximately 100 trained and active CE observers, it is often difficult to find a CE observer available for a trip, as many are already at sea, or have just returned and are not immediately available. In 2025, there were 41 requests by United States flagged vessels for CE observers. Of these vessels, 21 vessels crossed into the EPO to either fish or transit to EPO ports. This trend was similar to 2024, with 75 requests by United States vessels for CE observers, with only 36 vessels actually crossing into the EPO.
38. The Secretariat has received requests for training from ROP Programmes and flag CCMs for additional CE training in 2025 and 2026. Proposed CE training is only possible if sufficient funding is available and the IATTC Observer Trainer is available to deliver the course. CCMs that requested CE training while attending the 2025 Regional Observer Coordination Workgroups (ROCW) were Tonga, Republic of Marshall Islands, and the Federated States of Micronesia. The five-to-six-day CE training course is conducted by the IATTC Observer Trainer and the WCPFC ROP Training and Audit Consultant. Current budgetary constraints limit training to one in-country session per year. Sub-regional training would enhance capacity building across more countries, making better use of resources, and sharing knowledge more widely.

## Annex A: ROP observer data focused on Species of Special Interest

39. ROP observers collect data on SSI through their monitoring of the Commission's CMMs which are intended to minimise impacts of fishing on these species (see fishery and life status codes of SSI used by observers in Table A-1). Information from the SSI report is held by SPC, and is available to the Secretariat through the TUFMAN2 database. All data shown here represent raw data collected by observers who were debriefed and whose data were reviewed for quality assurance. A separate TCC21 supplementary paper provided information on past trends in CCFS cases based on observer data ([refer TCC21-2025-RP02\\_suppl](#)).

**Table A-1:** Fishery and life status codes used for the reporting of Species of Special Interest by ROP Observers.

Code	Explanation
PS	Purse seine.
LL	Longline.
R	Retained whole or processed.
U	Unknown condition when released or discarded.
A	Alive when released or discarded.
D	Deceased when discarded.

### A.1 Cetacean and pinniped fishery interactions

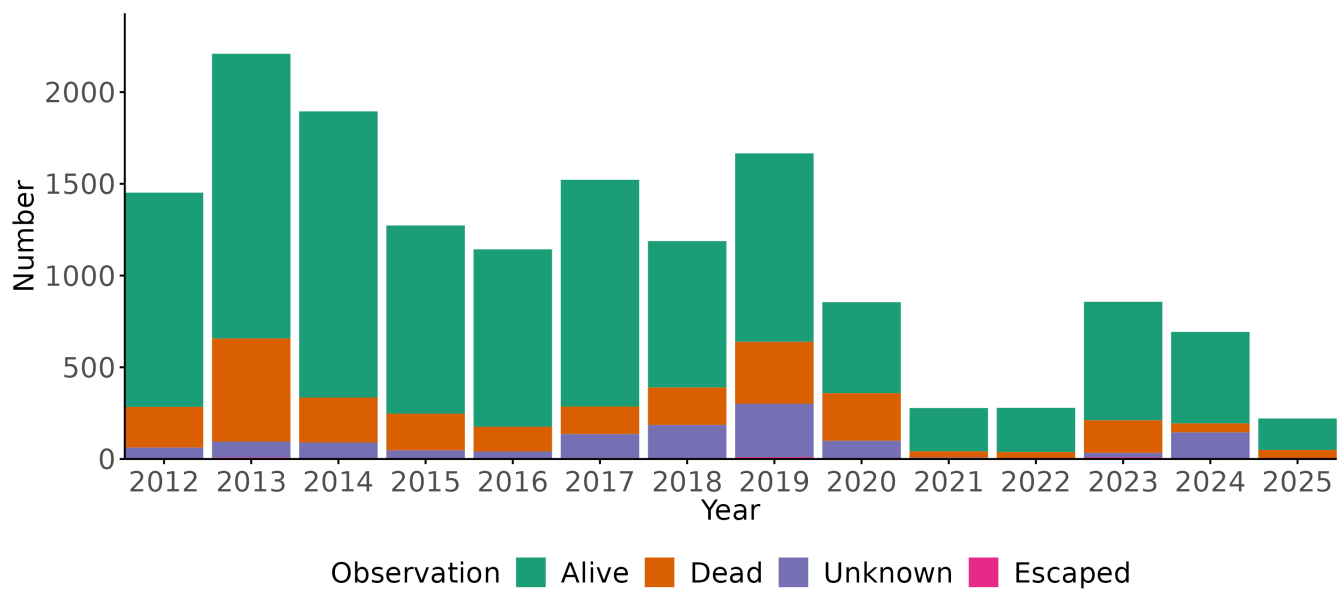
40. For interactions of cetaceans and pinnipeds, SPC produced an identification guide ("On Deck Species ID Guides"), which was issued to many observers. The guide supports a more accurate identification of each cetacean and pinniped at sea.
41. Observer-reported cetacean and pinniped interactions have been entered from 518 purse seine trips and 151 longline trips for 2025. Interactions involving cetaceans or pinnipeds may include animals being in the area the fishing activity is occurring and entering the net and escaping or being removed from the net, without being landed, either independently or with assistance from the crew.
42. Observers recorded 17 different species of cetaceans, including an unidentified whale species, that interacted with the fisheries on observed vessels in 2025 (Table A-2).
43. For the 518 purse seine trips, observer records for 2025 were predominantly of dolphin species interactions (Table A-2).
44. For purse seine fisheries, there were 46 deceased animals included in the total observer records of cetaceans in 2025.
45. Longline vessels caught or interacted with cetaceans in 2025, and 1 of these captures was reported as deceased. Cetaceans that escaped capture were all alive when escaping.
46. CMM 2011-03 for the protection of cetaceans from purse seine fishing operations was amended in 2024 and took effect on 1 July 2025. The new CMM expanded the protection to include longline fishing operations ([CMM 2024-07](#)) Data collected since 2012 combine all data collected by mainly Pacific Island programme observers using early versions of the General Form 2 (Gen-2) format (Table A-3, Figures A-1 and A-2). Current data held by SPC has been updated to more accurately reflect catches and the conditions of cetaceans.

**Table A-2:** Number of landings and interactions of cetacean species, including interaction outcomes, in purse seine (PS) and longline (LL) fisheries as reported by ROP Observers in 2025.

Species	Observed		Escaped		Interacted or landed & discarded					
					Alive		Dead		Unknown	
	PS	LL	PS	LL	PS	LL	PS	LL	PS	LL
Blainville's beaked whale	2	0	0	0	2	0	0	0	0	0
Bottlenose dolphin	24	0	0	0	22	0	0	0	2	0
Bryde's whale	12	0	0	0	12	0	0	0	0	0
Common dolphin	10	0	0	0	7	0	3	0	0	0
False killer whale	46	1	0	0	43	1	2	0	1	0
Fin whale	2	0	0	0	1	0	1	0	0	0
Humpback whale	3	1	0	0	3	1	0	0	0	0
Indo-pacif. bottlenose dolphin	9	1	0	0	7	0	2	1	0	0
Melon-headed whale	2	1	0	0	2	1	0	0	0	0
Pantropical spotted dolphin	12	0	0	0	8	0	4	0	0	0
Pygmy killer whale	11	0	0	0	11	0	0	0	0	0
Rough-toothed dolphin	32	3	0	1	19	2	13	0	0	0
Sei whale	14	0	0	0	14	0	0	0	0	0
Short-finned pilot whale	3	0	0	0	3	0	0	0	0	0
Spinner dolphin	37	6	0	3	16	3	21	0	0	0
Toothed whales nei	0	2	0	0	0	2	0	0	0	0
Whale (unidentified)	2	0	0	0	2	0	0	0	0	0
Total	221	15	0	4	172	10	46	1	3	0

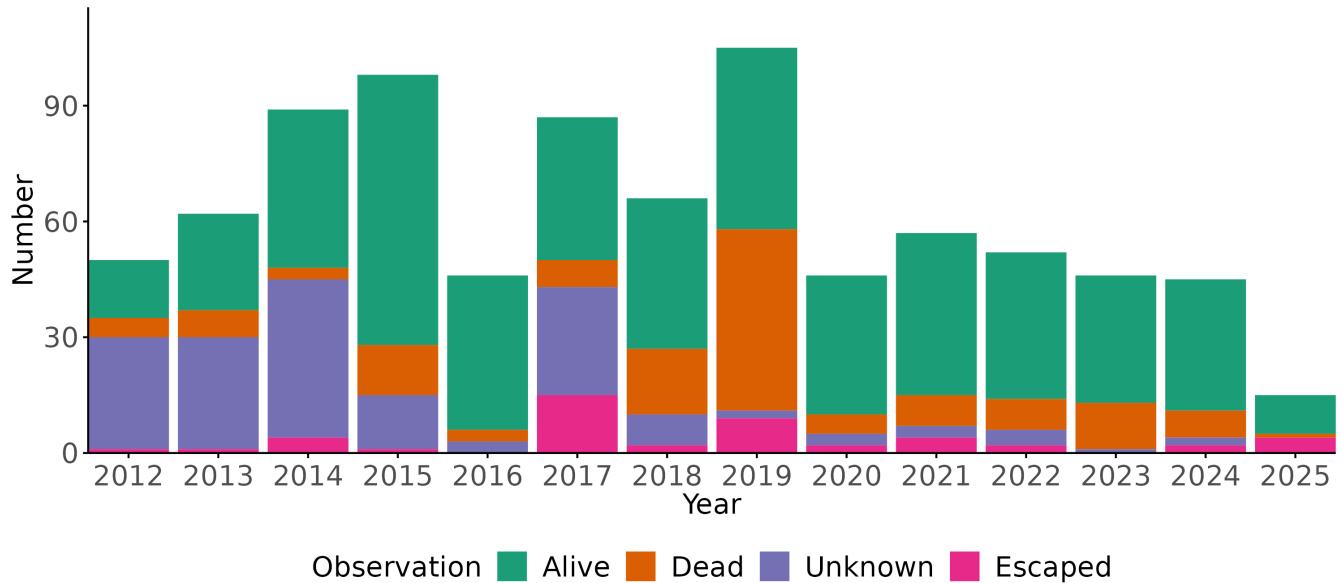
**Table A-3:** Number of landings and interactions of cetaceans, including interaction outcomes, in purse seine (PS) and longline (LL) fisheries as reported by ROP Observers for the period from 2012 to 2025.

Year	Observed		Escaped		Interacted or landed & discarded					
					Alive		Dead		Unknown	
	PS	LL	PS	LL	PS	LL	PS	LL	PS	LL
2012	1 452	50	0	1	1 168	15	222	5	62	29
2013	2 209	62	8	1	1 552	25	562	7	87	29
2014	1 895	89	0	4	1 560	41	245	3	90	41
2015	1 273	98	0	1	1 026	70	200	13	47	14
2016	1 143	46	1	0	967	40	135	3	40	3
2017	1 522	87	6	15	1 236	37	150	7	130	28
2018	1 188	66	1	2	798	39	204	17	185	8
2019	1 666	105	10	9	1 027	47	338	47	291	2
2020	855	46	0	2	496	36	260	5	99	3
2021	278	57	0	4	236	42	34	8	8	3
2022	279	52	0	2	241	38	37	8	1	4
2023	857	46	9	0	646	33	178	12	24	1
2024	693	45	0	2	499	34	49	7	145	2
2025	221	15	0	4	172	10	46	1	3	0
Total	15 531	864	35	47	11 624	507	2 660	143	1 212	167



**Figure A-1:** Number of interactions of cetaceans and pinnipeds in purse seine fisheries as reported by ROP Observers for the period from 2012 to 2025. Interaction outcomes were reported as alive, dead, escaped before landing, or unknown.





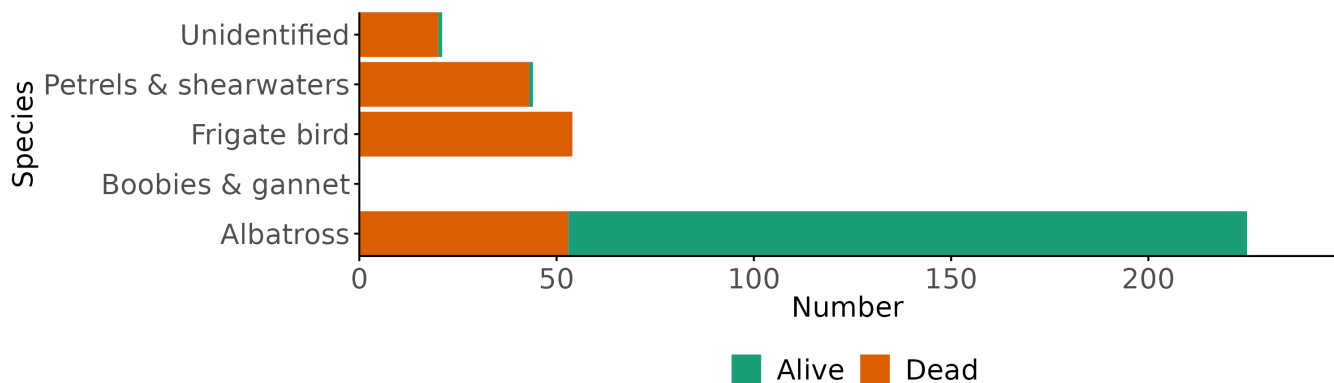
**Figure A-2:** Number of interactions of cetaceans and pinnipeds in longline fisheries as reported by ROP Observers for the period from 2012 to 2025. Interaction outcomes were reported as alive, dead, escaped before landing, or unknown.

### A.2 Seabird fishery interactions

47. There were no recorded landings or interactions of seabirds for purse seine fisheries in 2025.
48. Observer data of seabird landings and interactions in longline fisheries in 2025 were collected by observers from Fiji, French Polynesia, New Caledonia, Chinese Taipei, United States (Hawaii), and Vanuatu. Preliminary observer data from 2025 documented seabird landings and interactions for 151 longline trips. Interactions may involve seabirds being in the area where fishing activity is occurring but not typically hooked or directly impacted, for example, landing on the vessel or buoys and able to escape or avoid impact from the fishing activity, either independently or with assistance from the crew.
49. For the 151 longline trips, there was a total of 359 seabird landings and interactions reported by observers, including records of 174 birds that were released alive and 170 birds that were dead (Table A-4, Figure A-3). Most of the observer records were from longline fishing locations at latitudes greater than 23°N. These data show overall, that more albatross are being released alive than dead after capture in longline fisheries. This is unexpected given historically, captures of albatross occur when gear is being deployed and drown before hauling. However, this new data from more shallow-set longlines targeting species such as swordfish, operate in a manner that allows a hooked seabird that has not yet swallowed the bait or one that has become entangled in the longline, to be brought on to the vessel, unhooked and released alive. This may suggest a change in observer reporting is needed to differentiate whether a seabird was captured during gear setting or hauling.
50. Across the seabird records, Laysan albatross and black-footed albatross were the most prevalent species reported by observers, similar to 2024.
51. Observers on longline and purse seine vessels also recorded seabird sightings, including their locations (Tables A-5 and A-6). These records provide an indication of the variety of species surrounding fishing vessels, and of the predominance of species that were sighted during a fishing trip. Nevertheless, the numbers are less reliable indicators of seabird abundance, as the same birds may be counted multiple times during a set or a particular period of a fishing trip.

**Table A-4:** Number of landings and interactions of seabird species or species groups in longline fisheries, including locations and interaction outcomes, as reported by ROP Observers in 2025. “Nei” indicates identification to species group only.

Species	Condition			Total	Location			
	Alive	Dead	Unknown		<23° N >30° S	<30° S	>23° N	
Albatrosses nei	4	10	0	14	1	0	13	
Bird (unidentified)	1	20	0	21	21	0	0	
Black-footed albatross	99	32	0	131	1	0	130	
Flesh-footed shearwater	0	1	0	1	1	0	0	
Frigate bird	0	54	0	54	54	0	0	
Laysan albatross	69	11	5	85	0	0	85	
Petrels & shearwaters nei	0	28	0	28	28	0	0	
Sooty shearwater	1	0	0	1	0	0	1	
Tahiti petrel	0	14	0	14	14	0	0	
Boobies & gannets nei	0	0	10	10	10	0	0	
Total	174	170	15	359	130	0	229	



**Figure A-3:** Number of landings and interactions of seabird species groups in longline fisheries, including interaction outcomes, as reported by ROP Observers in 2025.

52. There were 7168 seabird sightings reported by observers from longline vessels (Table A-5). Most of the sightings were of Laysan albatross and black-footed albatross.
53. For purse seine fisheries, there were 200 seabird sightings recorded by observers (Table A-6). The highest number of sightings was of seabirds in the species grouping “gulls, terns, and skuas”.

**Table A-5:** Seabird sightings and their locations in longline fisheries, as reported by ROP observers in 2025. “Nei” indicates identification to species group only.

Species	Observed	Location		
		<23° N >30° S	<30° S	>23° N
Albatrosses nei	41	0	0	41
Bird (unidentified)	28	26	0	2
Black-browed albatross	2	2	0	0
Black-footed albatross	2 986	53	0	2 933
Boobies and gannets nei	12	12	0	0
Laysan albatross	4 048	10	0	4 038
Masked booby	12	12	0	0
Petrels and shearwaters nei	18	7	0	11
Petrels nei	1	0	0	1
Short-tailed shearwater	20	0	0	20
Total	7 168	122	0	7 046

**Table A-6:** Seabird sightings and their locations in purse seine fisheries, as reported by ROP observers in 2025. “Nei” indicates identification to species group only.

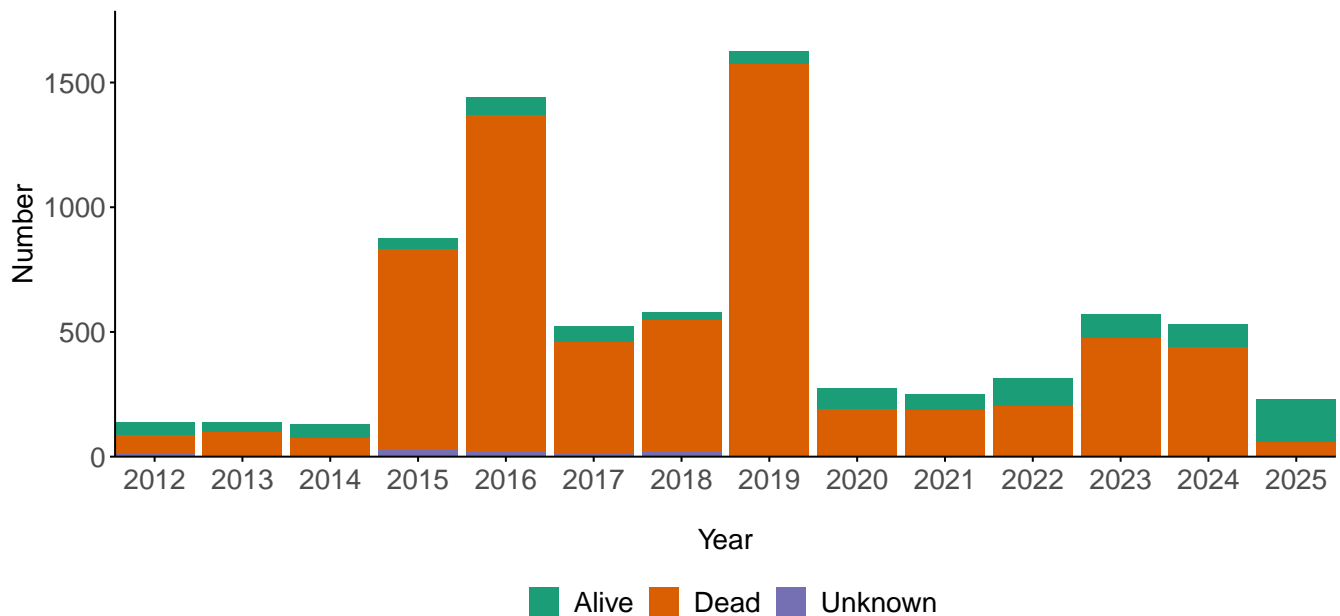
Species	Observed	Location		
		<23° N >30° S	<30° S	>23° N
Albatrosses nei	3	3	0	0
Black-footed albatross	27	27	0	0
Boobies and gannets nei	120	120	0	0
Gulls, terns & skuas	50	50	0	0
Petrels & shearwaters	0	0	0	0
Total	200	200	0	0

54. The first seabird measure, CMM 2012-07, was adopted in 2012, and the most recent amendment was adopted in 2025, effective from 3 February 2026 ([CMM 2025-05](#)) (Tables A-7 to A-11, Figures A-4 to A-8). Initially, observers lacked reliable identification guides to support the accurate at-sea identification of seabird species. Subsequent improvements in seabird identification skills through the development of comprehensive identification manuals and restructuring of observer training led to improvements in at-sea identifications. Since 2012, albatross has been the most numerous seabird species grouping recorded by observers on longline vessels, followed by the petrels and shearwaters grouping.

### A.2.1 Albatross

**Table A-7:** Number of landings and interactions of albatross reported by observers in longline fisheries for the period between 2012 and 2025. Also shown are the number of birds discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	52	76	12	140
2013	38	90	8	136
2014	55	71	3	130
2015	47	802	28	877
2016	72	1 346	23	1 472
2017	61	449	12	522
2018	29	524	24	577
2019	51	1 574	0	1 625
2020	83	190	0	273
2021	62	186	1	249
2022	114	199	2	315
2023	95	468	7	570
2024	92	434	4	530
2025	172	53	5	230
Total	1 023	6 462	129	7 646

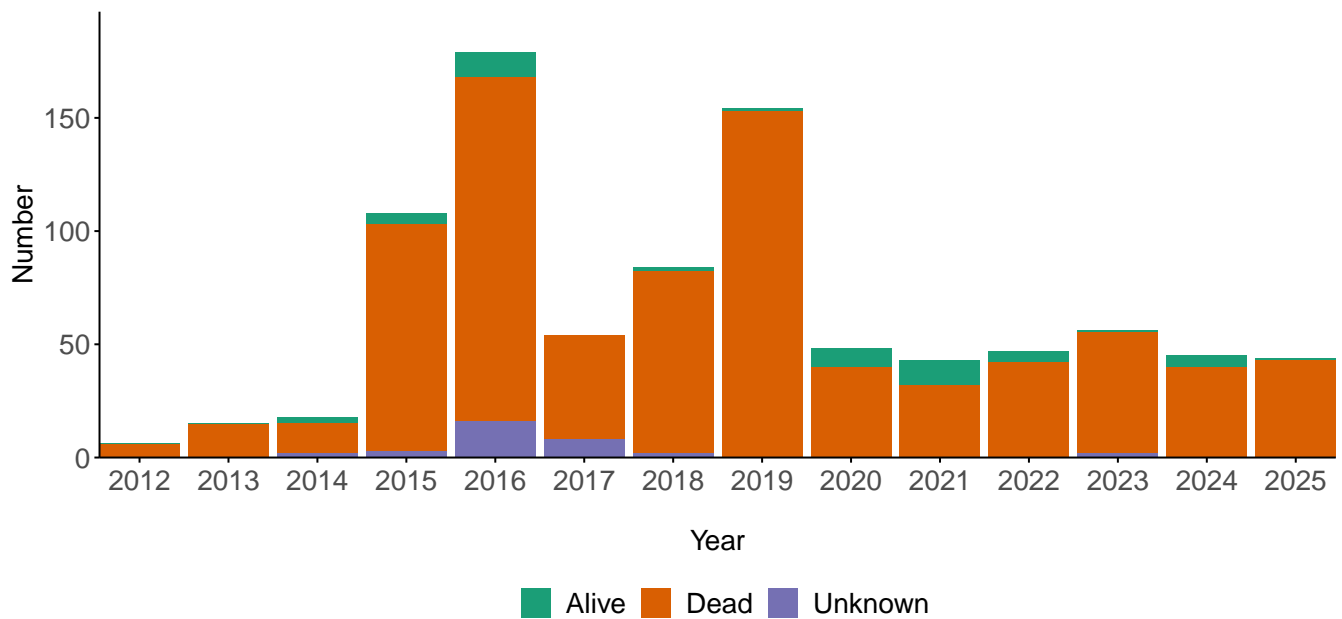


**Figure A-4:** Number of landings and interactions of albatross reported by observers in longline fisheries for the period between 2012 and 2025, including interaction outcomes.

### A.2.2 Petrels and shearwaters

**Table A-8:** Number of landings and interactions of petrels and shearwaters reported by observers in longline fisheries for the period between 2012 and 2025. Also shown are the number of birds discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	0	6	0	6
2013	0	15	0	15
2014	3	13	2	18
2015	5	100	3	108
2016	11	152	16	181
2017	0	46	8	54
2018	2	80	2	84
2019	1	153	0	154
2020	8	40	0	48
2021	11	32	0	43
2022	5	42	0	47
2023	1	53	2	56
2024	5	40	0	45
2025	1	43	0	44
Total	53	815	33	903

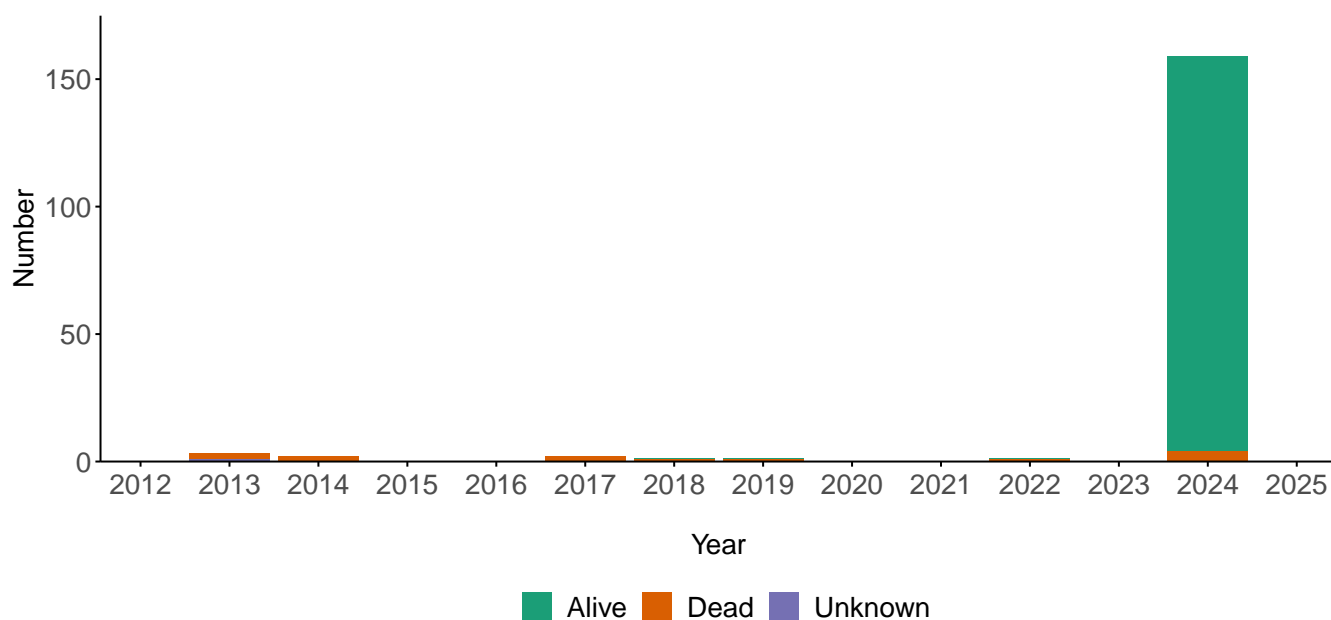


**Figure A-5:** Number of landings and interactions of petrels and shearwaters reported by observers in longline fisheries for the period between 2012 and 2025, including interaction outcomes.

### A.2.3 Gulls, terns, and skuas

**Table A-9:** Number of landings and interactions of gulls, terns, and skuas reported by observers in longline fisheries for the period between 2012 and 2025. Also shown are the number of birds discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012				
2013	0	2	1	3
2014	0	2	0	2
2015				
2016				
2017	0	2	0	2
2018	0	1	0	1
2019	0	1	0	1
2020				
2021				
2022	0	1	0	1
2023				
2024	155	4	0	159
2025				
Total	155	13	1	169

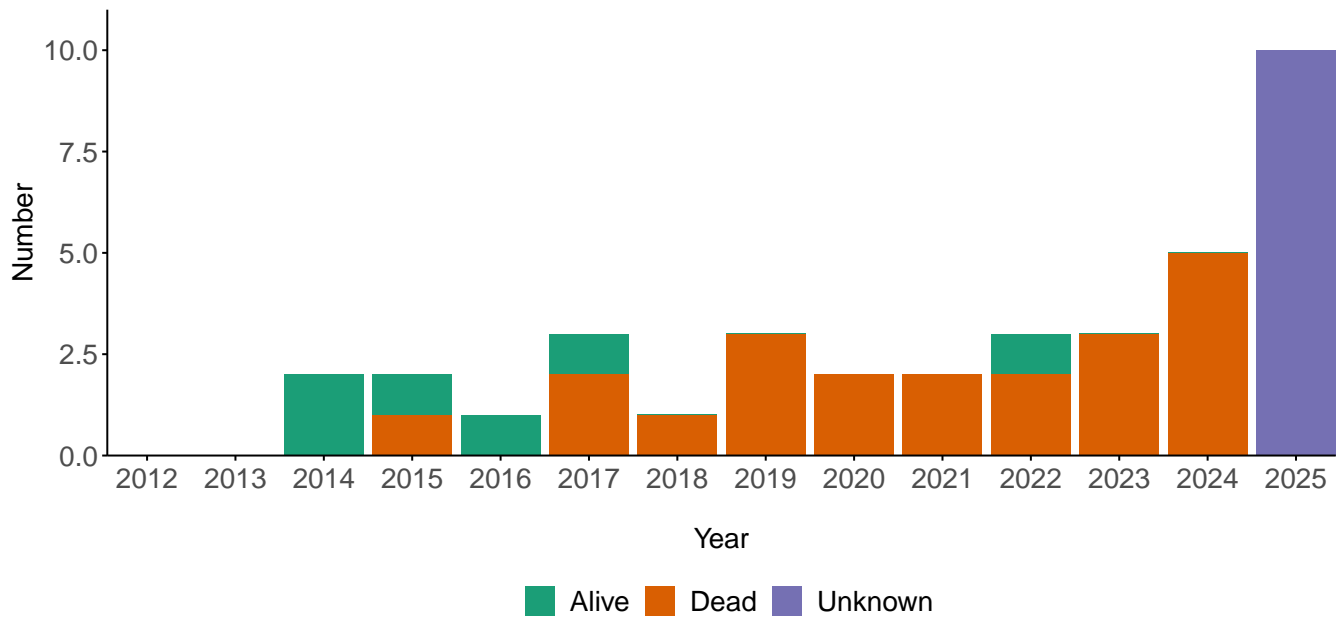


**Figure A-6:** Number of landings and interactions of gulls, terns, and skuas reported by observers in longline fisheries for the period between 2012 and 2025, including interaction outcomes.

#### A.2.4 Boobies and gannets

**Table A-10:** Number of landings and interactions of boobies and gannets reported by observers in longline fisheries for the period between 2012 and 2025. Also shown are the number of birds discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012				
2013				
2014	2	0	0	2
2015	1	1	0	2
2016	1	0	0	1
2017	1	2	0	3
2018	0	1	0	1
2019	0	3	0	3
2020	0	2	0	2
2021	0	2	0	2
2022	1	2	0	3
2023	0	3	0	3
2024	0	5	0	5
2025	0	0	10	10
Total	6	21	10	37

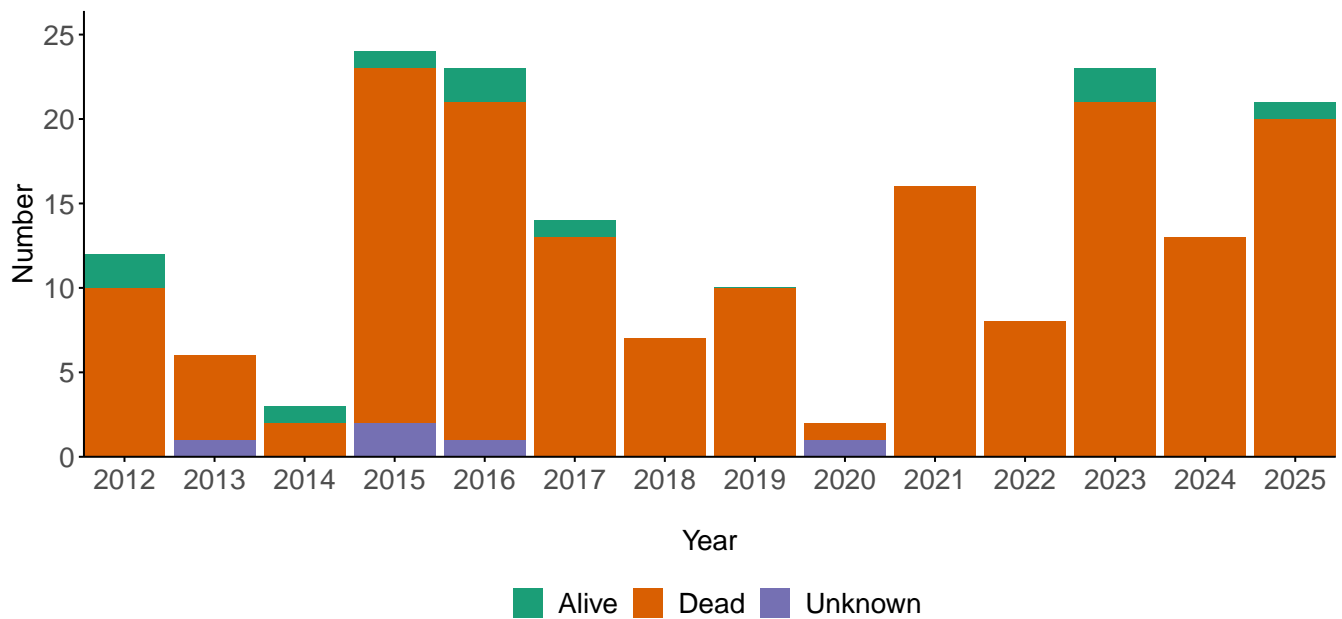


**Figure A-7:** Number of landings and interactions of boobies and gannets reported by observers in longline fisheries for the period between 2012 and 2025, including interaction outcomes.

### A.2.5 Unidentified seabirds

**Table A-11:** Number of landings and interactions of unidentified seabirds reported by observers in longline fisheries for the period between 2012 and 2025. Also shown are the number of birds discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	2	10	0	12
2013	0	5	1	6
2014	1	2	0	3
2015	1	21	2	24
2016	2	20	1	23
2017	1	13	0	14
2018	0	7	0	7
2019	0	10	0	10
2020	0	1	1	2
2021	0	16	0	16
2022	0	8	0	8
2023	2	21	0	23
2024	0	13	0	13
2025	1	20	0	21
Total	10	167	5	182



**Figure A-8:** Number of landings and interactions of unidentified seabirds reported by observers in longline fisheries for the period between 2012 and 2025, including interaction outcomes.

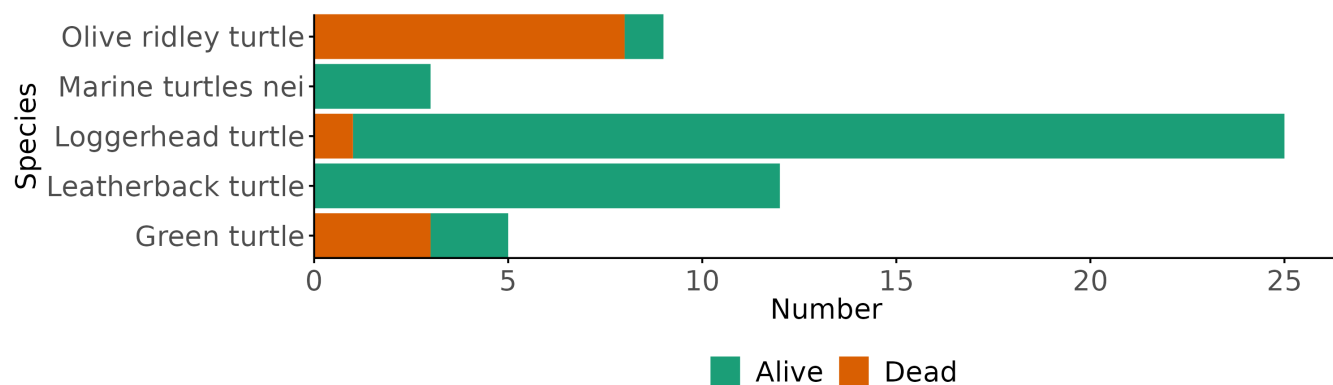


### A.3 Sea turtle fishery interactions

55. Landings and interactions of sea turtles were reported by observers from 518 purse seine trips and 151 longline trips in 2025. Across these trips, observer records documented a total of 77 landings and interactions of sea turtles. Interactions may involve sea turtles being in the area where the fishing activity is occurring and entering the net and escaping or being removed from the net, without being landed, either independently or with assistance from the crew.
56. In longline fisheries, there were 56 landings and interactions of turtles reported by observers (Table A-12, Figure A-9). Of these captures, 39 turtles were released alive, and 12 turtles were deceased when discarded. Observers reported that crews assisted with the recovery of live turtles landed onboard longline vessels, and all turtles recorded as deceased were in this state when landed.

**Table A-12:** Number of landings and interactions of sea turtle species in longline fisheries, including interaction outcomes, as reported by ROP observers in 2025. Number of sea turtles released alive is a subset of sea turtles discarded alive. Total number observed is the number of sea turtles discarded alive, discarded dead, and in unknown condition.

Species	Observed	Retained	Discarded alive	Discarded dead	Unknown condition	Released alive before landing
Green turtle	6	0	2	3	1	2
Leatherback turtle	12	0	12	0	0	12
Loggerhead turtle	26	0	24	1	1	23
Marine turtles nei	3	0	3	0	0	2
Olive ridley turtle	9	0	1	8	0	0
Total	56	0	42	12	2	39

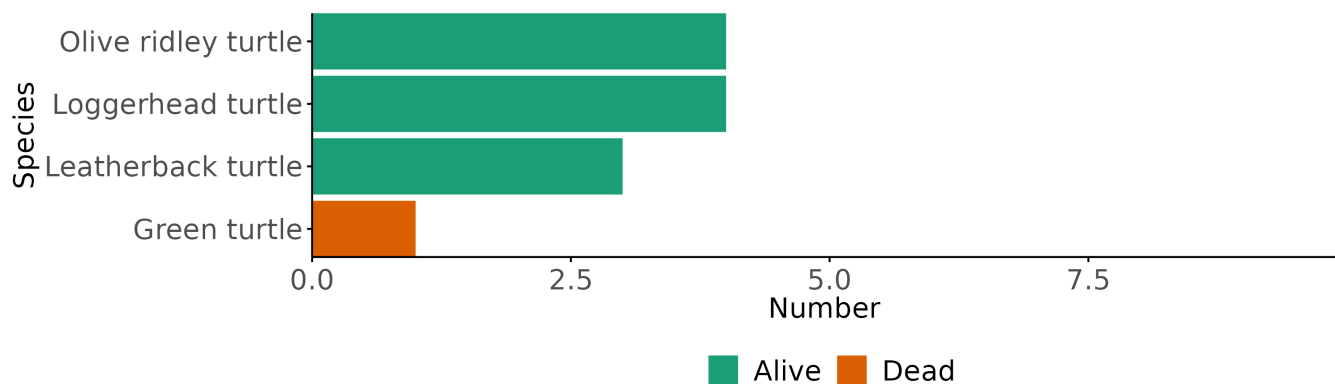


**Figure A-9:** Number of landings and interactions of sea turtle species in longline fisheries, including interaction outcomes, as reported by ROP observers in 2025.

57. In purse seine fisheries, there were 21 landings and interactions of turtles reported by observers in 2025 (Table A-13). Of this total, 1 turtle was reported as deceased, and 7 turtles were released from the net before landing. The crew assisted turtles when brailed aboard and landed on deck, and turtles were released in the same condition as when landed.

**Table A-13:** Number of landings and interactions of sea turtle species in purse seine fisheries, including interaction outcomes, as reported by ROP observers in 2025. Number of sea turtles released alive is a subset of sea turtles discarded alive. Total number observed is the number of sea turtles discarded alive, discarded dead, and in unknown condition.

Species	Observed	Retained	Discarded alive	Discarded dead	Unknown condition	Released alive before landing
Green turtle	10	0	9	1	0	2
Leatherback turtle	3	0	3	0	0	1
Loggerhead turtle	4	0	4	0	0	2
Olive ridley turtle	4	0	4	0	0	2
Total	21	0	20	1	0	7



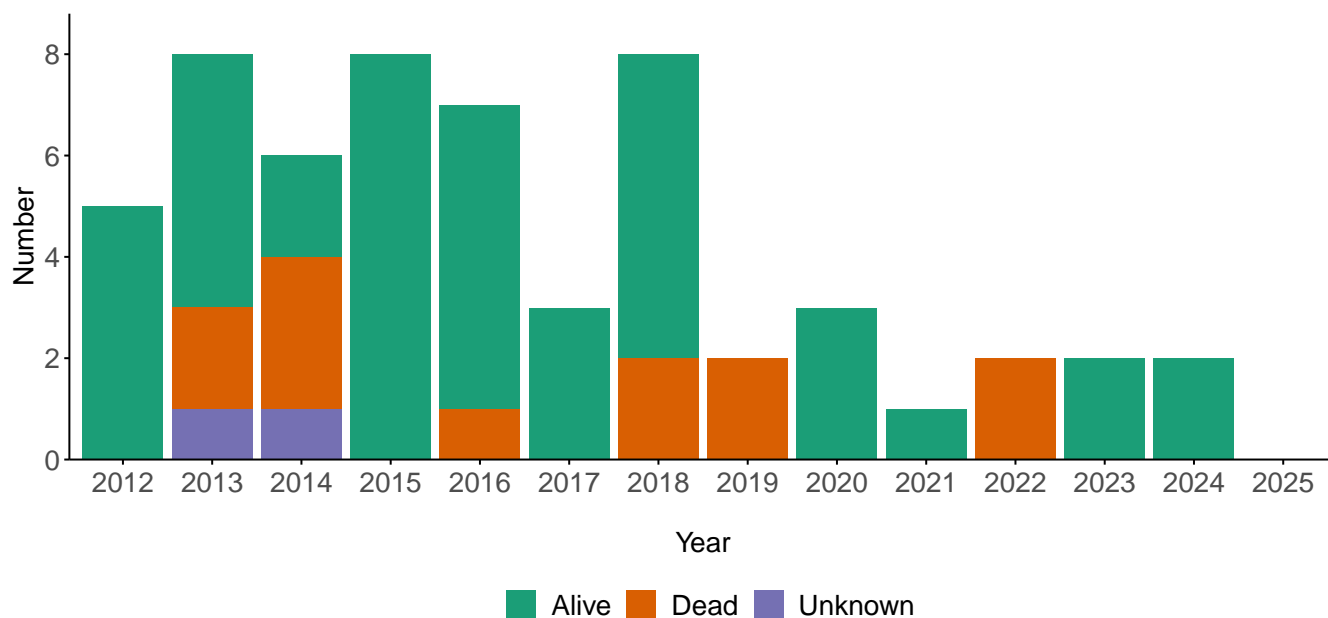
**Figure A-10:** Number of landings and interactions of sea turtle species in purse seine fisheries, including interaction outcomes, as reported by ROP observers in 2025.

58. For all turtle species, observer records are available from the period from 2012 to 2025 (Tables A-14 to A-20; Figures A-11 to A-17).
59. Observer records for this period included a total of 484 unidentified turtles (see Table A-20, Figure A-17). These turtles were recorded by observers, but could not be identified to species. For these unidentified turtles, 380 turtles were recorded as released alive, which included releases before they were landed on deck. For live releases, species identifications are difficult. Overall, between 2019 and 2023, there has been a decrease in unidentified turtles due to a combination of observer placement restrictions during COVID-19 when less trips were made, and improved turtle identification manuals available to observers.

### A.3.1 Flatback turtle

**Table A-14:** Number of landings and interactions of flatback turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025. Also shown are the number of turtles discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	5	0	0	5
2013	5	2	1	8
2014	2	3	1	6
2015	8	0	0	8
2016	6	1	0	7
2017	3	0	0	3
2018	6	2	0	8
2019	0	2	0	2
2020	3	0	0	3
2021	1	0	0	1
2022	0	2	0	2
2023	2	0	0	2
2024	2	0	0	2
2025	0	0	0	0
Total	43	12	2	57

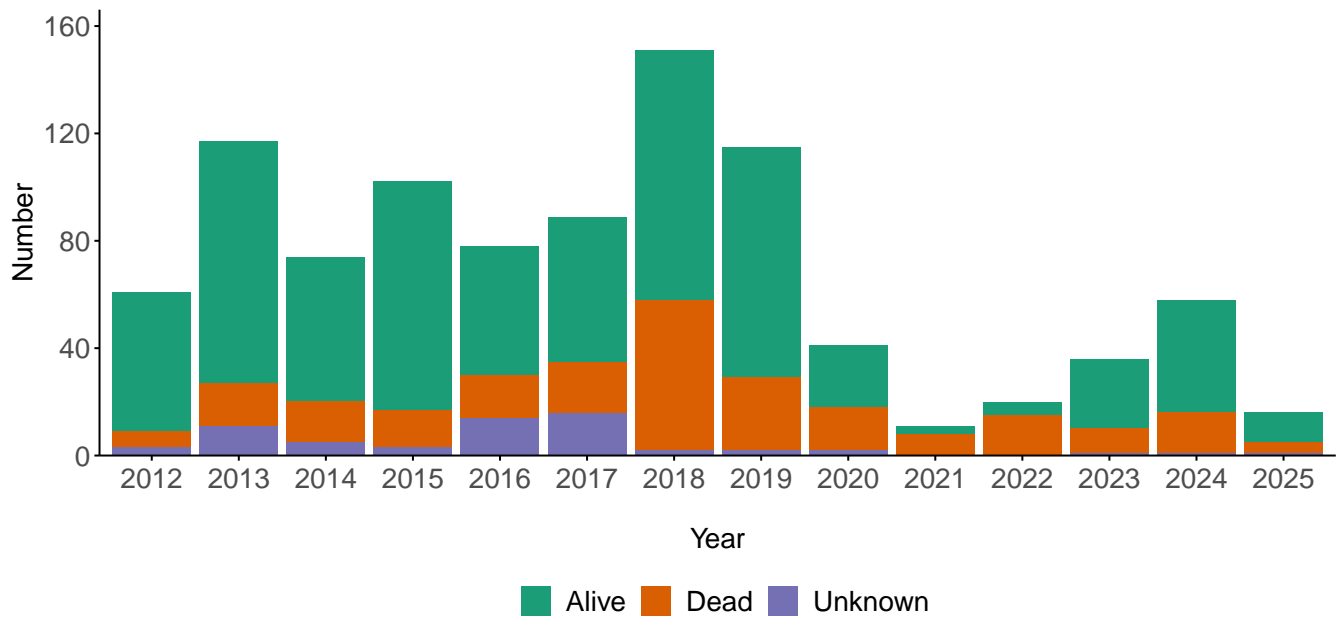


**Figure A-11:** Number of landings and interactions of flatback turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.

### A.3.2 Green turtle

**Table A-15:** Number of landings and interactions of green turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025. Also shown are the number of turtles discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	52	6	3	68
2013	90	16	11	121
2014	54	15	5	80
2015	85	14	3	103
2016	48	16	14	79
2017	54	19	16	89
2018	93	56	2	154
2019	86	27	2	116
2020	23	16	2	41
2021	3	8	0	11
2022	5	15	0	20
2023	26	9	1	36
2024	42	15	1	58
2025	11	4	1	16
Total	672	236	61	992

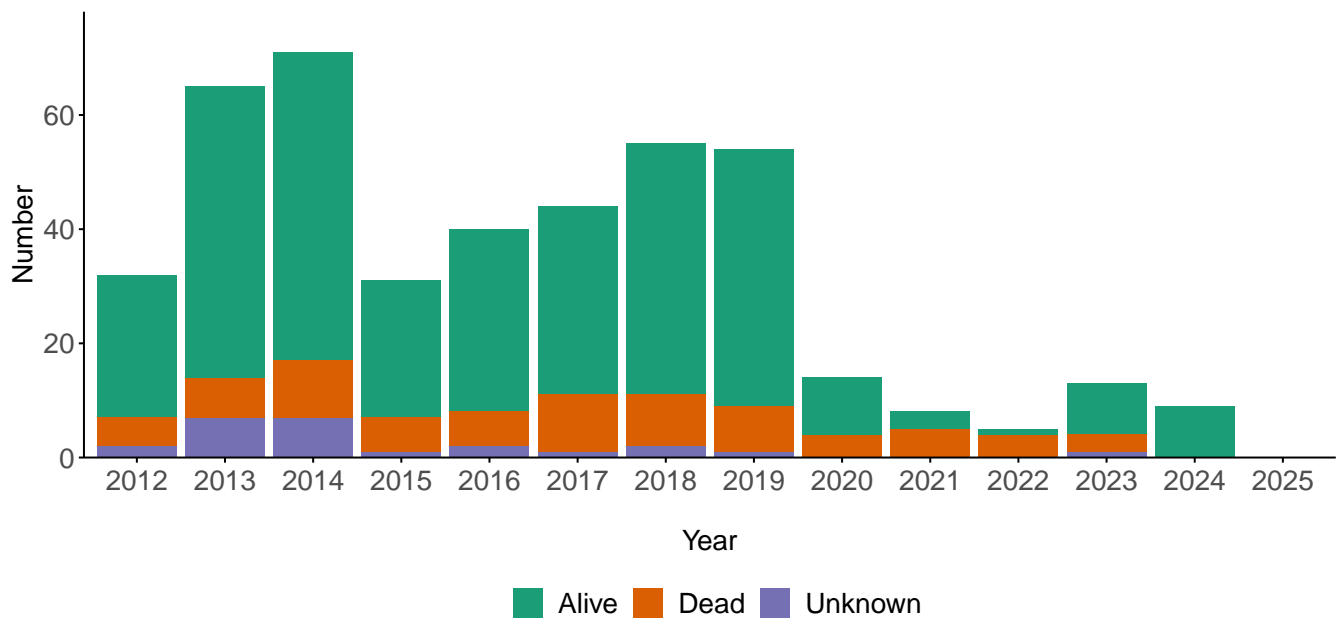


**Figure A-12:** Number of landings and interactions of green turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.

### A.3.3 Hawksbill turtle

**Table A-16:** Number of landings and interactions of hawksbill turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025. Also shown are the number of turtles discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	25	5	2	32
2013	51	7	7	66
2014	54	10	7	72
2015	24	6	1	31
2016	32	6	2	40
2017	33	10	1	44
2018	44	9	2	55
2019	45	8	1	54
2020	10	4	0	14
2021	3	5	0	8
2022	1	4	0	5
2023	9	3	1	13
2024	9	0	0	9
2025	0	0	0	0
Total	340	77	24	443

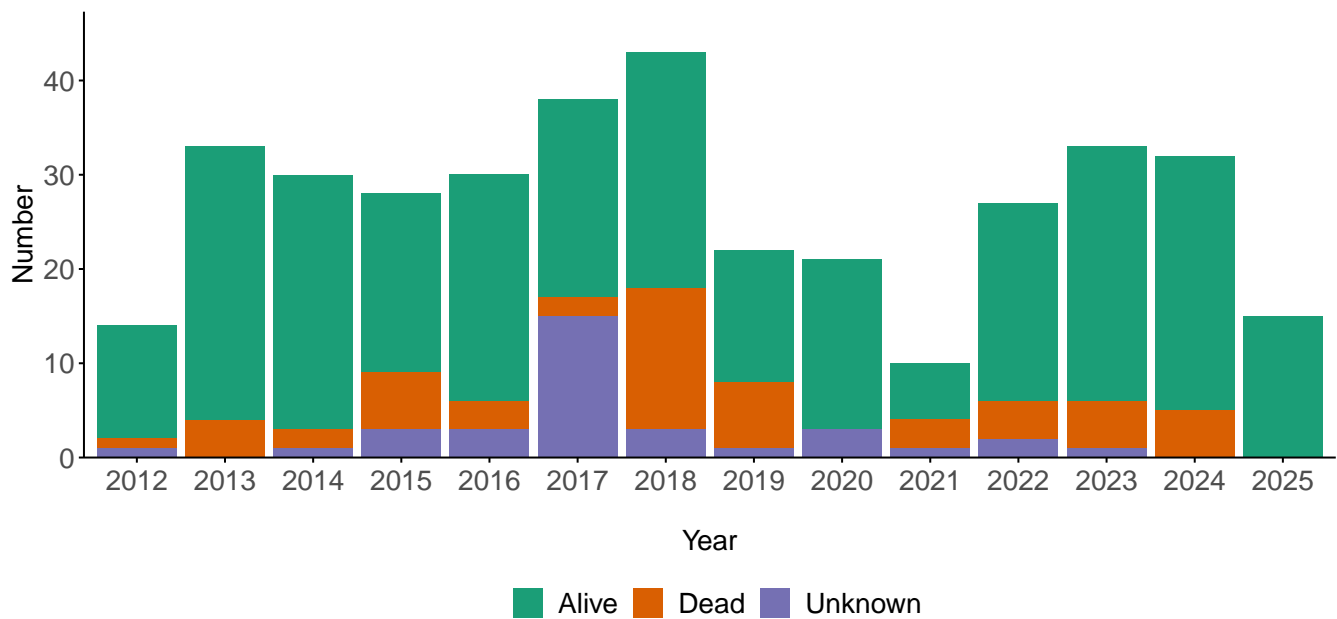


**Figure A-13:** Number of landings and interactions of hawksbill turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.

#### A.3.4 Leatherback turtle

**Table A-17:** Number of landings and interactions of leatherback turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025. Also shown are the number of turtles discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	12	1	1	19
2013	29	4	0	38
2014	27	2	1	34
2015	19	6	3	29
2016	24	3	3	30
2017	21	2	15	38
2018	25	15	3	48
2019	14	7	1	22
2020	18	0	3	21
2021	6	3	1	10
2022	21	4	2	27
2023	27	5	1	33
2024	27	5	0	32
2025	15	0	0	15
Total	285	57	34	396

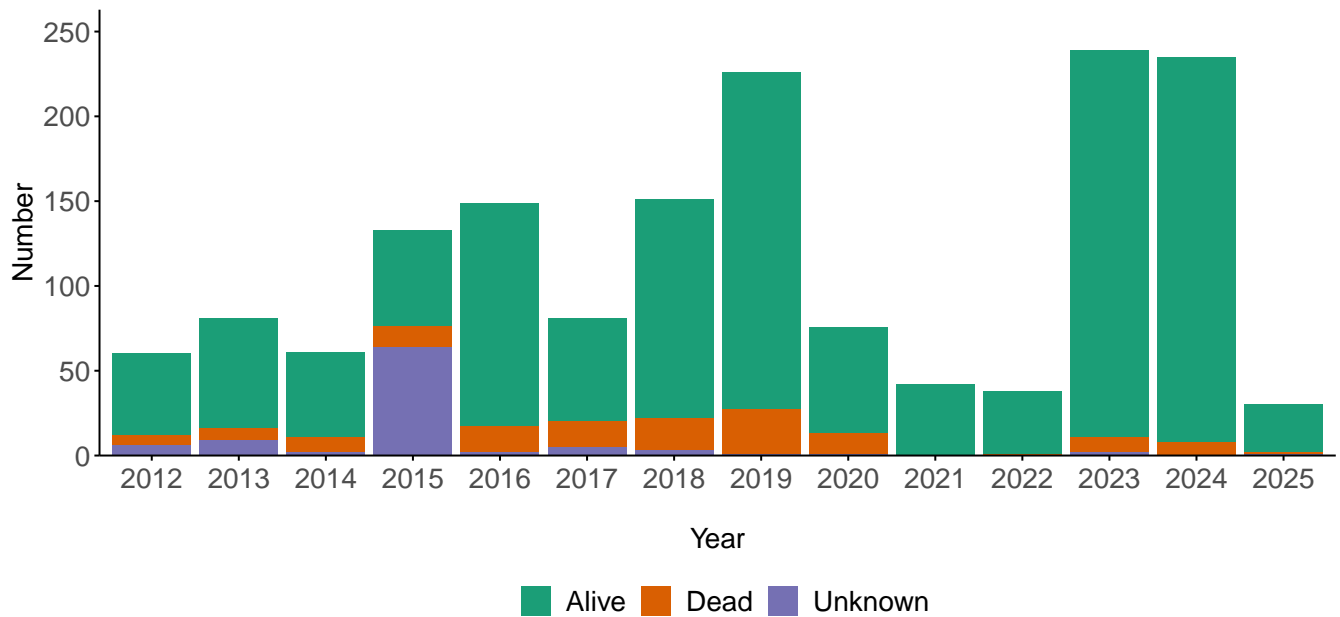


**Figure A-14:** Number of landings and interactions of leatherback turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.

### A.3.5 Loggerhead turtle

**Table A-18:** Number of landings and interactions of loggerhead turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025. Also shown are the number of turtles discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	48	6	6	62
2013	65	7	9	82
2014	50	9	2	67
2015	57	12	64	133
2016	132	15	2	149
2017	61	15	5	81
2018	129	19	3	151
2019	199	26	1	228
2020	63	12	1	77
2021	42	0	0	42
2022	37	1	0	38
2023	228	9	2	239
2024	227	8	0	235
2025	28	1	1	30
Total	1 366	140	96	1 614

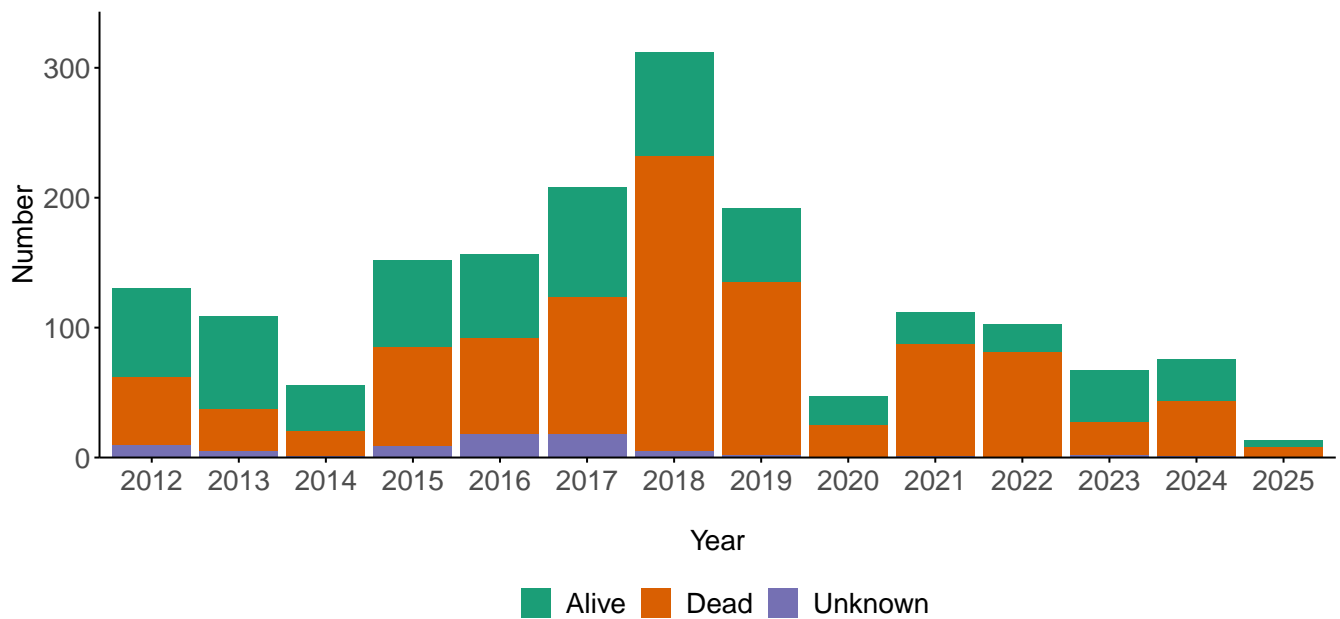


**Figure A-15:** Number of landings and interactions of loggerhead turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.

### A.3.6 Olive ridley turtle

**Table A-19:** Number of landings and interactions of olive ridley turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025. Also shown are the number of turtles discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	68	52	10	130
2013	72	32	5	110
2014	36	19	1	59
2015	67	76	9	153
2016	64	74	18	157
2017	85	105	18	209
2018	80	227	5	315
2019	57	133	2	192
2020	22	25	0	50
2021	25	86	1	114
2022	22	81	0	103
2023	40	25	2	67
2024	33	42	1	76
2025	5	8	0	13
Total	676	985	72	1 748



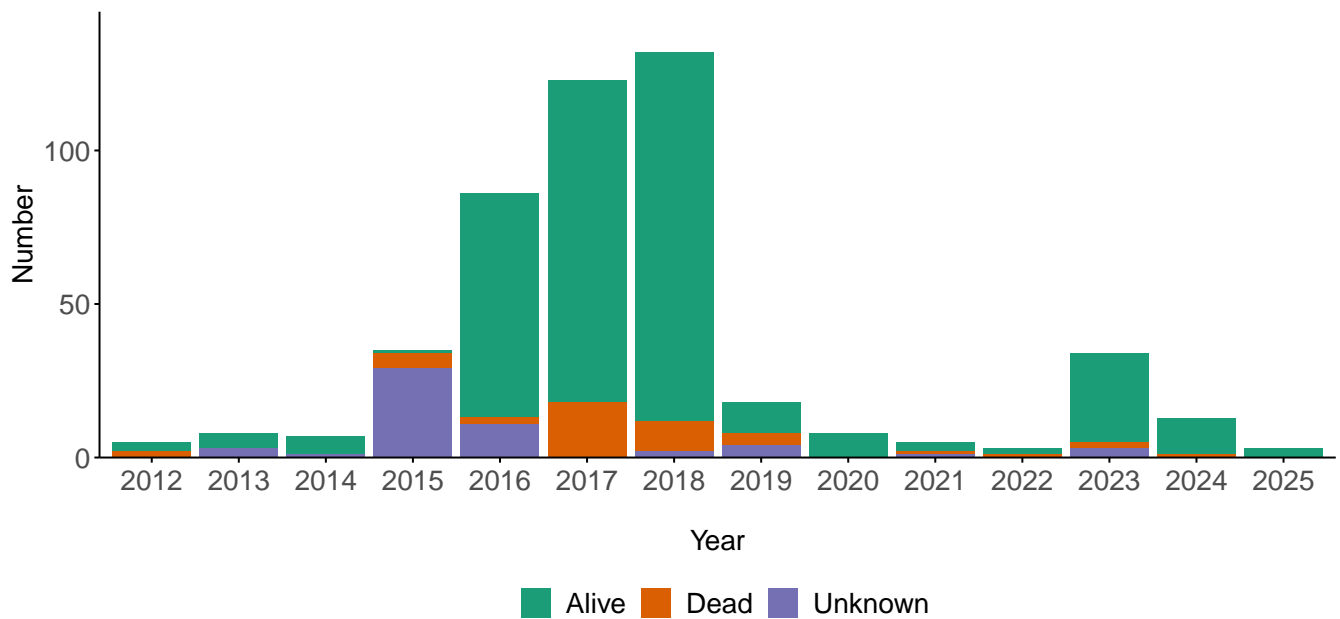
**Figure A-16:** Number of landings and interactions of olive ridley turtle reported by observers in longline and purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.



### A.3.7 Unidentified turtles

**Table A-20:** Number of landings and interactions of unidentified turtles reported by observers in longline and purse seine fisheries for the period between 2012 and 2025. Also shown are the number of turtles discarded alive, discarded dead, and in unknown condition.

Year	Alive	Dead	Unknown	Total
2012	3	2	0	5
2013	5	0	3	8
2014	6	0	1	7
2015	1	5	29	35
2016	73	2	11	86
2017	105	18	0	123
2018	120	10	2	132
2019	10	4	4	18
2020	8	0	0	11
2021	3	1	1	6
2022	2	1	0	3
2023	29	2	3	34
2024	12	1	0	13
2025	3	0	0	3
Total	380	46	54	484



**Figure A-17:** Number of landings and interactions of unidentified turtles reported by observers in longline and purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.

#### A.4 Whale shark fishery interactions

60. Whale shark interactions with purse seine vessels in the Western and Central Pacific Ocean have been monitored by Pacific Island observer programmes since the early 1990s. Interactions may involve whale sharks or other shark species being in the area the fishing activity is occurring and entering the net and escaping or being removed from fishing gear such as purse seine nets, without being landed, either independently or with assistance from the crew.
61. The CMM for sharks CMM 2010-07 has been amended eight times with the last amendment, [CMM 2025-06](#) taking effect on 3 February 2026. An amendment in 2020 prohibited the deliberate setting of fishing gear on whale shark and also required crew to make best efforts to ensure the safe release of whale shark when an encirclement occurs. While proposed through the current work of the ROP-IWG on compliance related ROP data fields, Pacific observer programmes do not currently record information on instances of deliberate setting on whale sharks as part of their data fields. For 2025, observer data documented interactions and landings of 27 whale shark for 518 ROP purse seine trips (Tables A-21 and A-22).

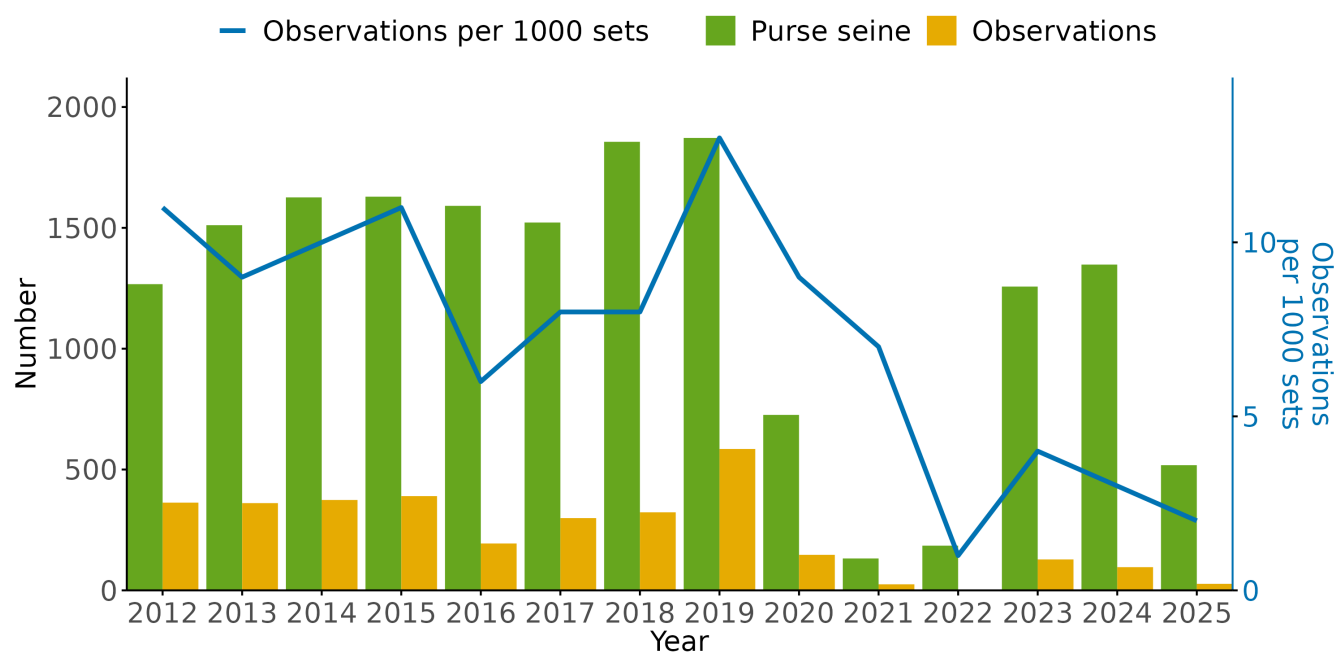
**Table A-21:** Number of landings and interactions of whale shark, including interaction outcomes, in purse seine fisheries as reported by ROP Observers in 2025.

Activity	Discarded/ escaped alive and healthy	Discarded/ escaped alive injured or distressed	Alive unknown condition	Deceased	Unknown	Total
Landed	0	3	3	0	0	6
Interaction	7	13	1	0	0	21
Total	7	16	4	0	0	27

62. For the period from 2012 to 2025, the number of landings and interactions of whale shark reported by observers in purse seine fisheries revealed an overall decrease over time; however, observer reporting for 2025 is preliminary and may be incomplete at this time (Table A-22, Figure A-18).

**Table A-22:** Fishing and observer effort, and landings and interactions of whale shark in purse seine fisheries as reported by ROP Observers for the period from 2012 to 2025.

Year	Interactions & landings	Trips analysed	Vessels	Sets	Sets reported	Observations per 1000 sets
2012	363	1 267	139	31 617	336	11
2013	361	1 511	148	38 295	354	9
2014	374	1 626	151	39 106	361	10
2015	390	1 629	148	37 065	376	11
2016	194	1 591	100	34 532	184	6
2017	299	1 522	119	36 865	257	8
2018	323	1 856	128	42 526	315	8
2019	585	1 872	168	43 674	563	13
2020	147	726	75	15 956	141	9
2021	25	132	14	3 826	22	7
2022	3	185	2	4 195	3	1
2023	128	1 257	70	30 372	125	4
2024	96	1 348	56	34 075	93	3
2025	27	518	21	11 944	26	2
Total	3 315	17 040	1 339	404 048	3 156	102



**Figure A-18:** Number of observer trips and of landings and interactions of whale shark (left y-axis), and interaction rates (right y-axis) in purse seine fisheries as reported by ROP Observers for the period from 2012 to 2025.

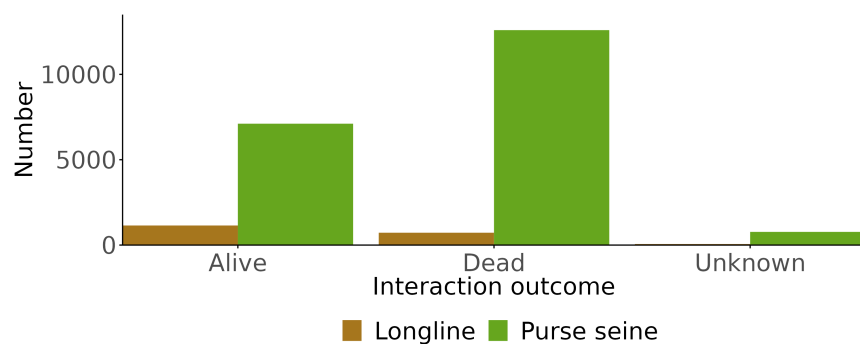
## A.5 Shark (other than whale shark) fishery interactions

### A.5.1 Silky shark

63. The CMM for sharks, CMM 2025-06, prohibits vessels from retaining on board, transshipping, storing or landing silky shark, in whole or in part, in the fisheries covered by the WCPFC Convention.
64. Observer records for 2025 included landings and interactions of “silky shark” in longline and purse seine fisheries (Table A-23). It should be noted that the counting and identification of silky sharks observed caught in purse seine nets can be challenging, and therefore, the figures reported here represent observer estimates.
65. Data for 2025 shows that observer records indicated a total of 1,941 silky shark landings and interactions in longline fisheries (Table A-23). Most of these records show live releases.
66. Estimates of silky shark landings and interactions in purse seine fisheries were markedly higher than in longlines, with 20,479 observer records in 2025. The majority (7,110) of these records show releases of dead silky shark.
67. Observer programmes are requested to ensure their observers collect the status of the shark’s condition on discard. These data are available for the period from 2012 to 2025 (Table A-24, Table A-25, Figure A-20, Figure A-21).

**Table A-23:** Number of landings and shark, including interaction outcomes (A, alive; D, dead; U, unknown), in longline (LL) and purse seine fisheries, as reported by ROP Observers in 2025. For purse seine fisheries, the total number is an estimate, owing to the difficulty of counting and identifying silky sharks observed caught in the net. LL cut free before landing includes longline cut, struck off, or unhooked before landing.

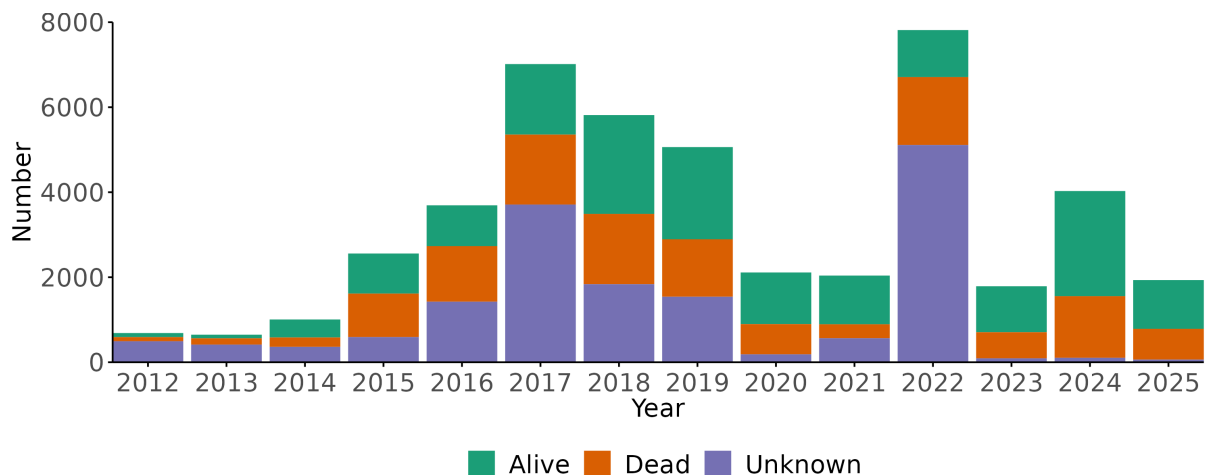
Gear	Fins retained	All retained	Total	Condition caught			Condition discarded			LL cut free before landing		
				A	D	U	A	D	U	A	D	U
Longline	0	8	1 941	1 431	321	189	1 147	724	62	295	56	0
Purse seine	0	7	20 479	8 532	5 511	6 436	7 110	12 590	772	0	0	0
Total	0	15	22 420	9 963	5 832	6 625	8 257	13 314	834	295	56	0



**Figure A-19:** Outcomes of landings and interactions of silky shark in longline and purse seine fisheries in 2025. LL cut free before landing includes longline cut, struck off, or unhooked before landing.

**Table A-24:** Number of landings and interactions of silky shark reported by observers in longline (LL) fisheries for the period between 2012 and 2025. Also shown are interaction outcomes (A, alive; D, dead; U, unknown), the number of silky shark cut free from longlines. LL cut free before landing includes longline cut, struck off, or unhooked before landing.

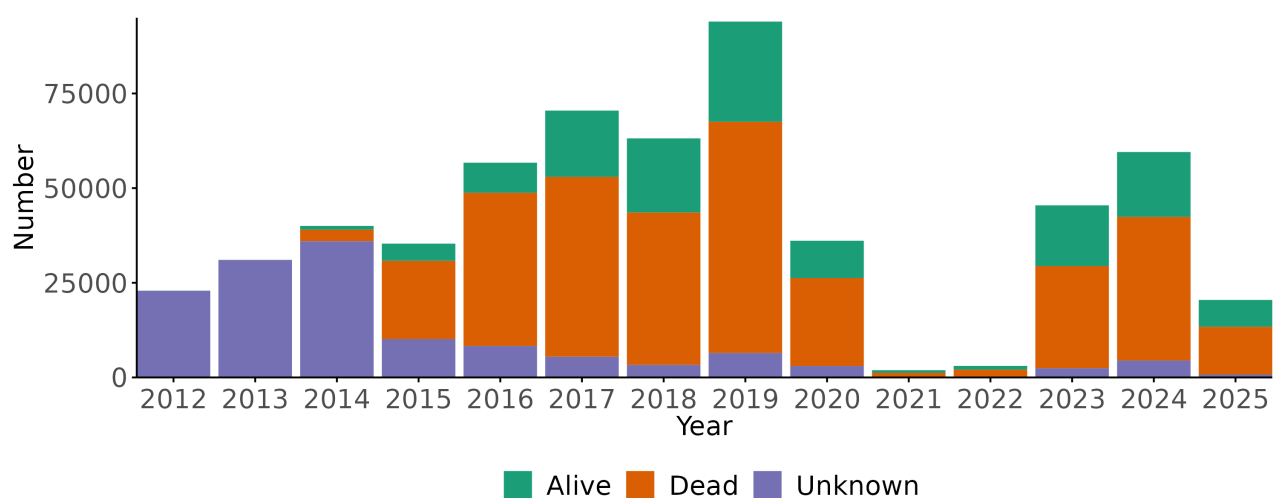
Landings and interactions							LL cut free before landing
Year	Fins retained	All retained	Total	Condition discarded			
				A	D	U	
2012	110	2 940	3 737	96	97	494	175
2013	97	1 632	2 377	85	148	415	278
2014	132	517	1 655	423	221	362	495
2015	109	513	3 180	943	1 023	592	520
2016	0	316	4 008	960	1 307	1 425	1 284
2017	0	112	7 127	1 659	1 646	3 710	1 482
2018	24	231	6 070	2 325	1 654	1 836	1 503
2019	1	20	5 083	2 169	1 352	1 541	1 075
2020	0	141	2 253	1 215	711	186	178
2021	0	0	2 039	1 146	328	565	121
2022	0	56	7 871	1 106	1 598	5 111	165
2023	0	586	2 374	1 082	614	92	312
2024	0	0	4 028	2 474	1 449	105	200
2025	0	8	1 941	1 147	724	62	352
Total	473	7 072	53 743	16 830	12 872	16 496	8 140



**Figure A-20:** Number of landings and interactions of silky shark reported by observers in longline fisheries for the period between 2012 and 2025, including interaction outcomes.

**Table A-25:** Number of landings and interactions of silky shark reported by observers in purse seine fisheries for the period between 2012 and 2025. Also shown are interaction outcomes (A, alive; D, dead; U, unknown). Total numbers are estimates owing to the difficulty of counting and identifying silky sharks observed caught in the net.

Year	Fins retained	All retained	Total	Condition discarded		
				A	D	U
2012	1 920	602	25 444	37	6	22 879
2013	2 457	749	34 270	25	11	31 028
2014	909	850	41 777	1 014	3 020	35 984
2015	220	99	35 657	4 549	20 651	10 138
2016	257	86	57 059	7 964	40 440	8 312
2017	35	71	70 586	17 515	47 501	5 464
2018	10	44	63 192	19 600	40 241	3 297
2019	21	28	94 033	26 472	61 068	6 444
2020	2	44	36 148	9 855	23 229	3 018
2021	0	0	1 915	695	1 102	118
2022	0	0	3 048	1 011	1 817	220
2023	0	47	45 500	16 048	26 971	2 434
2024	0	22	59 560	17 154	37 904	4 480
2025	0	7	20 479	7 110	12 590	772
Total	5 831	2 649	588 668	129 049	316 551	134 588



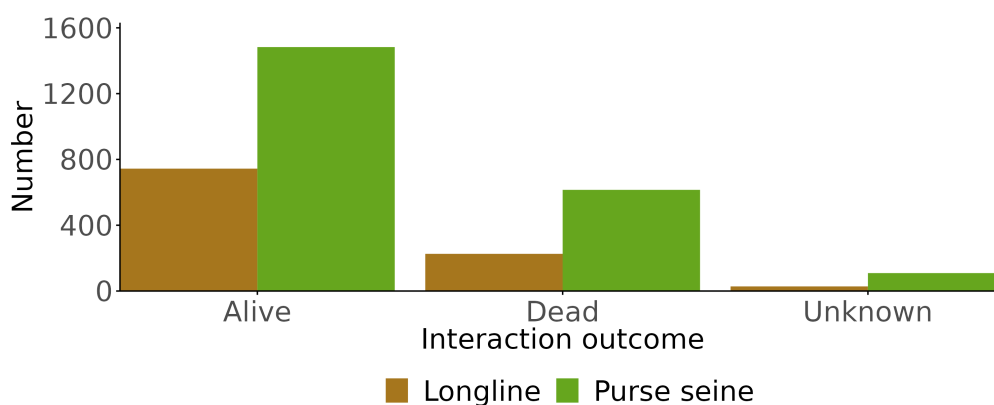
**Figure A-21:** Number of landings and interactions of silky shark reported by observers in purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.

### A.5.2 Oceanic whitetip shark

68. CMM 2025-06 prohibits vessels from retaining on board, transshipping, or storing or landing oceanic whitetip shark, in whole or in part, in the fisheries covered by the Convention.
69. For 2025, observers recorded landings and interactions of oceanic whitetip shark from 518 purse seine and 151 longline trips.
70. There were comparatively more observer records of landings and interactions of oceanic whitetip shark in longline than in purse seine fisheries (Table A-26).
71. The observer data indicated that both the reporting and adherence to the CMMs has improved since the first CMM for oceanic whitetip shark was implemented in 2013.

**Table A-26:** Number of landings and interactions of oceanic whitetip shark, including interaction outcomes (A, alive; D, dead; U, unknown), in longline (LL) and purse seine fisheries, as reported by ROP Observers in 2025. LL cut free before landing includes longline cut, struck off, or unhooked before landing.

Gear	Fins retained	All retained	Total	Condition caught			Condition discarded			LL cut free before landing		
				A	D	U	A	D	U	A	D	U
Longline	1	0	999	709	206	84	744	226	28	144	31	2
Purse seine	0	0	2 207	1 607	269	331	1 483	615	109	0	0	0
Total	1	0	3 206	2 316	475	415	2 227	841	137	144	31	2

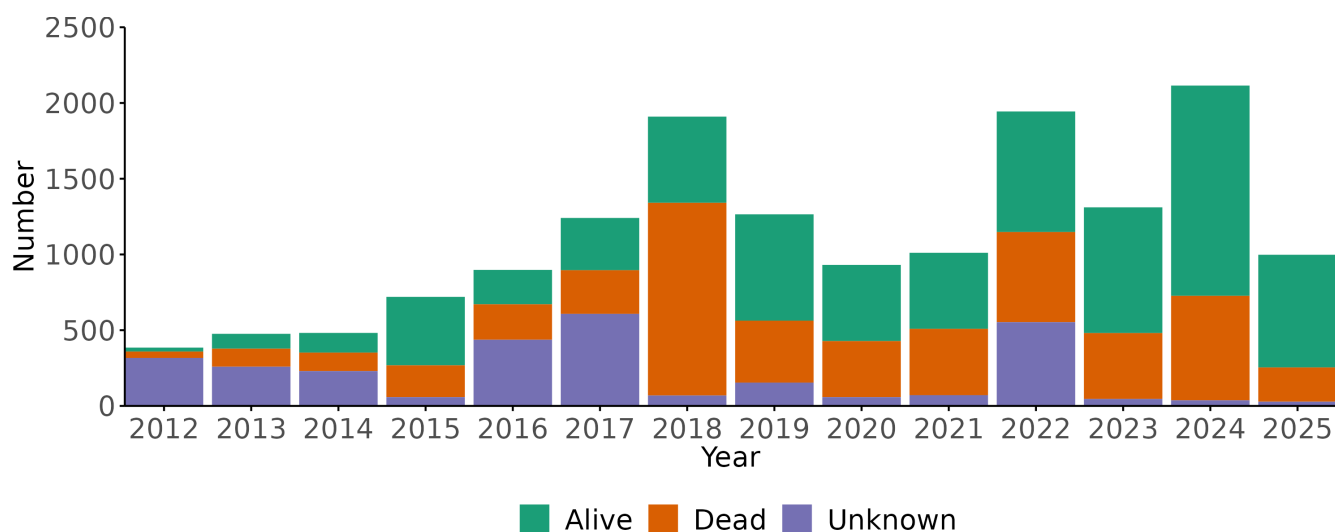


**Figure A-22:** Outcomes of landings and interactions of oceanic whitetip shark in longline and purse seine fisheries in 2025.



**Table A-27:** Number of landings and interactions of oceanic whitetip shark reported by observers in longline (LL) fisheries for the period between 2012 and 2025. Also shown are interaction outcomes (A, alive; D, dead; U, unknown), the number of oceanic whitetip shark cut free from longlines. LL cut free before landing includes longline cut, struck off, or unhooked before landing.

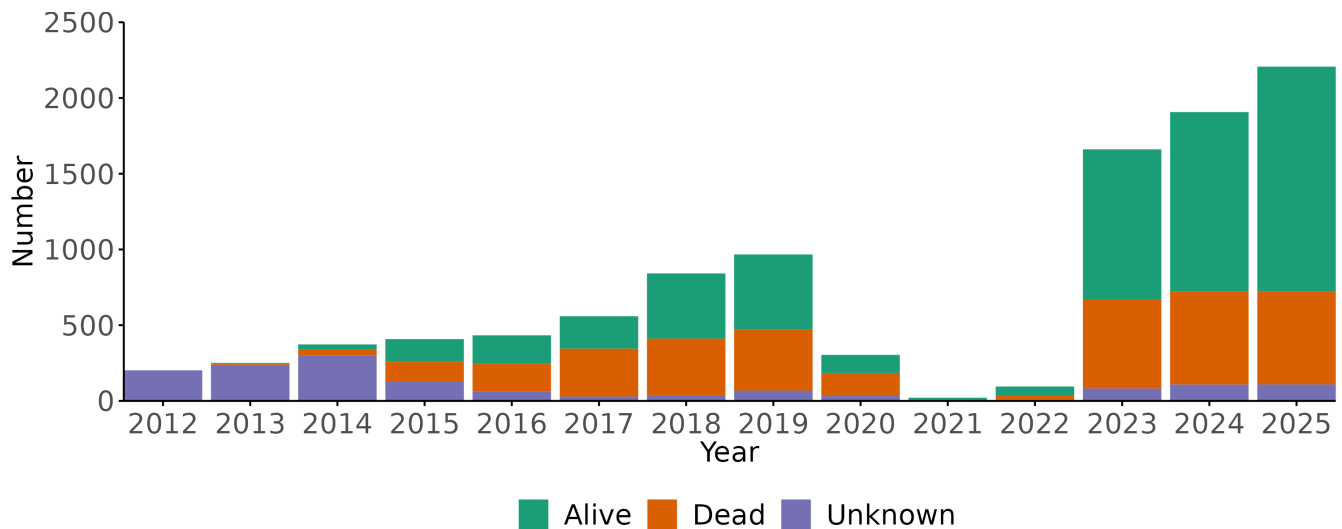
Year	Fins retained	All retained	Total	Condition discarded			LL cut free before landing
				A	D	U	
2012	40	105	530	26	42	317	124
2013	67	52	595	98	119	259	190
2014	20	43	545	130	122	230	265
2015	7	52	779	452	210	58	146
2016	1	10	909	227	234	437	306
2017	0	5	1 246	345	288	608	150
2018	7	20	1 937	569	1 272	69	224
2019	4	0	1 269	702	409	154	148
2020	0	1	932	503	370	58	158
2021	0	0	1 011	502	438	71	67
2022	0	1	1 945	796	595	553	114
2023	0	0	1 311	830	435	46	69
2024	0	0	2 115	1 388	690	37	129
2025	1	0	999	744	226	28	177
Total	147	289	16 123	7 312	5 450	2 925	2 267



**Figure A-23:** Number of landings and interactions of oceanic whitetip shark reported by observers in longline fisheries for the period between 2012 and 2025, including interaction outcomes.

**Table A-28:** Number of landings and interactions of oceanic whitetip shark reported by observers in purse seine fisheries for the period between 2012 and 2025. Also shown are interaction outcomes (A, alive; D, dead; U, unknown). Total numbers are estimates owing to the difficulty of counting and identifying oceanic whitetip shark observed caught in the net.

Year	Fins retained	All retained	Total	Condition discarded		
				A	D	U
2012	10	4	216	0	0	202
2013	8	3	262	6	7	238
2014	10	18	401	32	41	300
2015	3	7	418	147	131	130
2016	1	1	435	189	180	64
2017	0	0	559	214	316	29
2018	3	1	846	431	376	35
2019	2	2	971	498	401	68
2020	0	0	304	120	152	32
2021	0	0	21	15	6	0
2022	0	0	95	60	28	7
2023	0	6	1 667	991	588	82
2024	0	0	1 907	1 183	616	108
2025	0	0	2 207	1 483	615	109
Total	37	42	10 309	5 369	3 457	1 404



**Figure A-24:** Number of landings and interactions of oceanic whitetip shark reported by observers in purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.

72. It is unclear why observer reporting shows such a significant increase in 2023-2025 reporting of oceanic whitetip sharks as seen in Table A-28 and Figure A-24. As these sharks can be easily identified, this change is not likely to have been due to improved observer resources to assist species identification.

**A.5.3 Other sharks**

- 73. For shark species other than whale, silky, and oceanic whitetip sharks, observer records for 2025 documented a total of 27, 146 landings and interactions in longline fisheries (Table A-29). Most (over 20,000) of these records were of blue shark. The number of discarded shortfin mako sharks is higher than expected, given that this species may be retained and is generally considered a valued catch. Further review is underway to better understand the basis for this pattern.
- 74. For purse seine fisheries, there was a total of 237 “other shark” landings and interactions reported by observers in 2025 (Table A-30).

**Table A-29:** Number of landings and interactions of shark species (other than whale, silky, and oceanic whitetip sharks), including interactions outcomes, in longline fisheries, as reported by ROP observers in 2025. “Nei” indicates identification to species group only.

Shark species	Catch	Retained	Discarded	All retained	Fins retained
Bigeye thresher shark	903	76	825	0	0
Bignose shark	31	0	31	0	0
Blacktip shark	3	0	3	0	0
Blue shark	23 294	11 748	11 468	5 811	0
Bronze whaler shark	52	0	52	0	0
Bull shark	2	0	2	0	0
Cookie cutter shark	7	0	7	0	0
Crocodile shark	627	5	622	0	0
Galapagos shark	3	0	3	0	0
Great hammerhead	3	0	3	0	0
Kitefin shark	6	0	6	0	0
Longfin mako	117	38	78	10	0
Mako sharks	11	0	11	0	0
Pelagic thresher shark	164	78	86	0	0
Porbeagle shark	2	0	2	0	0
Salmon shark	25	0	25	0	0
Sandbar shark	4	0	4	0	0
Scalloped hammerhead	11	6	5	1	0
Shortfin mako	1 588	471	1 111	1	35
Silvertip shark	8	0	8	0	0
Smooth hammerhead	32	4	28	3	0
Thresher shark (vulpinus)	8	0	8	0	1
Thresher sharks nei	14	0	13	0	0
Tiger shark	30	1	29	0	0
Various sharks nei	104	0	103	0	0
Velvet dogfish	97	0	97	0	0
Total	27 146	12 427	14 630	5 826	36

**Table A-30:** Number of landings and interactions of shark species (other than whale, silky, and oceanic whitetip sharks), including interactions outcomes, in purse seine fisheries, as reported by ROP observers in 2025. “Nei” indicates identification to species group only.

Shark species	Catch	Retained	Discarded
Bigeye thresher shark	1	0	1
Bignose shark	21	0	21
Blue shark	2	0	2
Bull shark	1	0	1
Great hammerhead	7	0	7
Hammerhead sharks nei	1	0	1
Scalloped hammerhead	6	0	6
Shortfin mako	1	0	1
Silvertip shark	6	0	6
Smooth hammerhead	1	0	1
Various sharks nei	188	0	188
Whitetip reef shark	2	0	2
Total	237	0	237

#### A.6 Mobulid rays and other rays

75. The Commission’s measure (CMM 2019-05) on mobulid and manta rays arose out of the concern that species within the Mobulidae family, which includes mobulid and manta rays, are vulnerable to overfishing. They are vulnerable because they are slow-growing, experience late sexual maturity, have long gestation periods, and often give birth to only a few pups. Since 1 January 2021, CCMs have been required to:
  - prohibit their vessels from targeted fishing or intentional setting on mobulid rays in the Convention Area.
  - prohibit their vessels from retaining on board, transshipping, or landing any part or whole carcass of mobulid rays caught in the Convention Area.
  - require their fishing vessels to promptly release alive and unharmed, to the extent practicable, mobulid rays as soon as possible, and to do so in a manner that will result in the least possible harm to the individuals captured.
  - encourage their fishing vessels to implement the handling practices detailed in Annex 1 of the CMM 2019-05 while taking into consideration the safety of the crew.
76. Observer records for 2025 documented landings and interactions of a number of mobulid species, including manta rays (Table A-31).
77. Considering the observer data from the period between 2012 and 2025, landings and interactions of mobulids were high before 2019, often with unknown outcomes when released, because mobulid data collected by observers was reported as bycatch (Table A-32).
78. During the COVID-19 period, there were fewer trips and fewer recorded landings and interactions. Nevertheless, following the adoption of CMM 2019-05, conditions as stated above highlighted the issues with mobulid catches as a Species of Special Interest. Observers were asked to be extra vigilant in monitoring

mobulid catches, and reporting the handling, fate, and condition when mobulids were caught and discarded. This enhanced awareness led to the increase in reported information on the interaction outcome (alive or deceased).

**Table A-31:** Number of landings and interactions of mobulid and manta ray species, and other rays, including interaction outcomes, in purse seine and longline fisheries as reported by ROP Observers in 2025. “Nei” indicates identification to species group only.

Species	Purse seine	Longline	Total	Retained	Discarded/released		
					A	D	U
Giant manta	518	12	530	0	140	171	219
Manta rays	0	1	1	0	1	0	0
Mobula	1 089	22	1 111	652	165	122	824
Total	1 607	35	1 642	652	306	293	1 043

**Table A-32:** Number of landings and interactions of mobulid and manta rays reported by observers in longline and purse seine fisheries for the period between 2012 and 2025, including interaction outcomes.

Year	Purse seine	Longline	Total	Retained	Discarded/released		
					A	D	U
2012	2 593	93	2 686	86	59	10	2 617
2013	1 817	80	1 897	62	32	14	1 851
2014	2 319	282	2 601	43	72	7	2 522
2015	2 174	756	2 930	11	146	111	2 673
2016	2 979	386	3 365	13	117	40	3 208
2017	2 299	693	2 992	29	244	315	2 433
2018	3 390	516	3 906	25	736	315	2 855
2019	4 105	436	4 541	5	1 507	486	2 548
2020	893	107	1 000	0	238	106	656
2021	192	113	305	1	161	47	97
2022	121	222	343	0	165	65	113
2023	1 835	177	2 012	1	644	417	951
2024	2 862	129	2 991	2	984	789	1 218
2025	1 607	35	1 642	652	306	293	1 043
Total	29 186	4 025	33 211	930	5 411	3 015	24 785